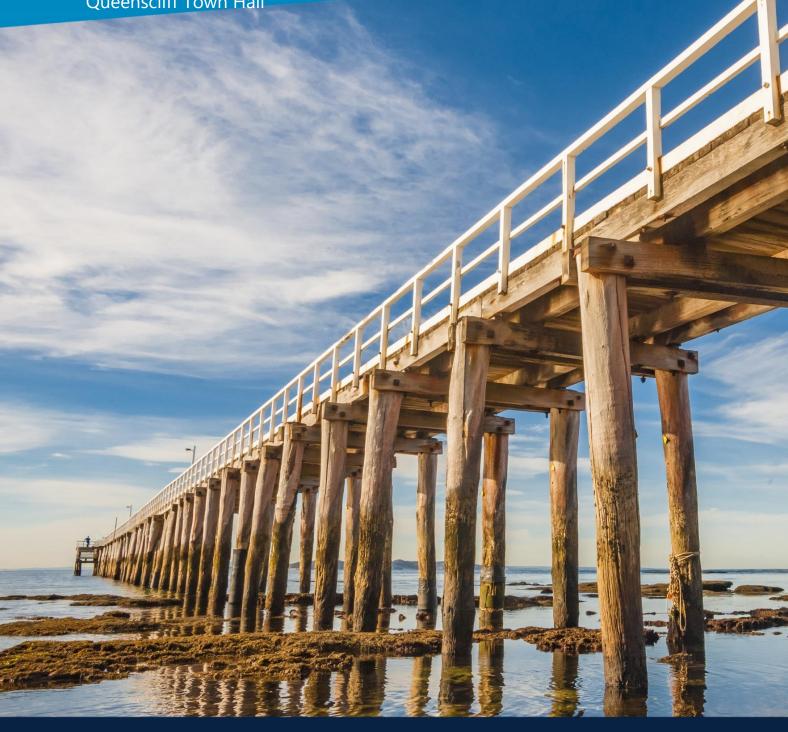
# Borough of Queenscliffe

Ordinary Meeting of Council

Minutes

Wednesday 28 June 2023 at 7:00PM Queenscliff Town Hall







## **Community Vision**

The Borough is a special and restorative place, renowned for its distinctive coast, rich living heritage and vibrant culture. Our community is caring, and welcoming to visitors. We have a deep respect for the Wadawurrung People and are taking action to protect Country.

#### **Our Values**

- 1. **Integrity:** We take ownership and responsibility for our decisions and are accountable for all that we do.
- 2. **Respect:** We treat everyone with dignity, fairness and empathy, look out for the safety and wellbeing of others, and nurture positive and inclusive relationships.
- 3. **Community Focus:** We always work with our community's experience in mind and take pride in supporting our community.
- 4. **Sustainability:** We place climate change risks at the core of our decision-making, and take extensive action to protect our natural environment.
- 5. **Openness:** We actively engage with our community and are transparent in our decision-making.

## **Acknowledgement of Country**

*Bellawiyn* is the Wadawurrung name for the lands where the Borough of Queenscliffe is located.

Council acknowledges the Traditional Owners of these lands, waters and skies, the Wadawurrung People.

We acknowledge and respect their continuing connections to their lands, waters, skies, culture and the contribution they make to the life and spirit of our community.

We pay respect to their past and present Elders and their emerging leaders, and extend this respect to all Aboriginal and Torres Strait Islander peoples.



1.	Ope	ening of Meeting	5
	1.1.	Record of Affirmation of Office Robert Minty	5
		Record of Councillor Declaration to Abide by the Councillor Code of	
		Conduct	6
2.	Pre	sent & Apologies	
		uniary Interest & Conflict of Interest Disclosures	
<b>4</b> .		ve of Absence of Councillor	
5.		olic Question Time	
	5.1.	Public Question Status Update	8
	5.2.	Public Questions	8
6.	Cor	nfirmation of Minutes of Previous Meetings	19
	6.1.	Ordinary Council Meeting held on 24 May 2023	19
	6.2.	Audit & Risk Committee Meeting held on 5 June 2023	19
7.	Rec	ord of Informal Meetings of Councillors	19
8.	Notice of Motion		
	8.1.	Notice of Motion Status Update	20
	8.2.	Motion on Notice number 2023/588: Vote of No Confidence	20
9.	Pet	itions and Joint Letters	26
10	. Fun	octions Attended	27
	10.1	. Meetings & Functions attended from 20 April to 17 May 2023	27
	10.2	. Meetings and Functions Attended 18 May to 21 June 2023	30
11	. Chi	ef Executive Officer	33
	11.1	. Chief Executive Officer Report for June 2023	33
12	. Hea	alth & Wellbeing	37



12.1. Draft Health & Wellbeing Action Plan	37
13. Environment	43
13.2. Provision of Tree Maintenance services Contract 2023/02	43
14. Local Economy	48
15. Heritage, Planning & Infrastructure	49
15.1. Planning Permit Activity Report	49
16. Governance & Finance	55
16.1. Budget 2023/24 & Financial Plan	55
16.2. Annual Plan 2023/24	74
17. Signing & Sealing of Documents	78
18. Questions Without Notice	78
18.1. Questions Without Notice Status Update	78
18.2. Questions Without Notice	78
19. List of Council Meetings	79
20. Close of Meeting	79
21. Adjunct List	79
21.1. ADJUNCT TO 7 – RECORD OF INFORMAL MEETINGS OF COUNC	CILLORS80
21.2 ADJUNCT TO 8.1 – NOTICE OF MOTION STATUS UPDATE	84



## 1. Opening of Meeting

The Mayor declared the meeting open at 7:02pm.

### 1.1. Record of Affirmation of Office Robert Minty

On 19 June 2023, the Victorian Electoral Commission completed a countback to fill the extraordinary vacancy made with the resignation of former Councillor Fleur Hewitt. The countback resulted in the appointment of Robert Minty to the position of Councillor.

Section 30(1) of the *Local Government Act 2020* ('the Act') states that 'a person elected to be a Councillor is not capable of acting as a Councillor until the person has taken the oath or affirmation of office in the manner prescribed by the [Local Government (Governance and Integrity)] regulations'.

The Act also states that 'the oath or affirmation of office must be administered by the Chief Executive Officer and dated and signed before the Chief Executive Officer and recorded in the minutes of the Council.'

In accordance with the Act and Part 2 of the *Oaths and Affirmations Act 2018*, a person elected to be a Councillor takes the Affirmation of Office by stating the following words before the Chief Executive Officer.

On 21 June 2023 Councillor Robert Minty made the following affirmation:

"I, Robert Minty, solemnly and sincerely declare and affirm that I will undertake the duties of the office of Councillor in the best interests of the municipal community. I will abide by the Councillor Code of Conduct and uphold the standards of conduct set out in the Councillor Code of Conduct.

I will faithfully and impartially carry out the functions, powers, authorities and discretions vested in me under the Local Government Act 2020 or any other Act to the best of my skill and judgment."

Councillor Minty signed and dated the Affirmation of Office before the CEO.



#### **Attachments**

1. Robert Minty Affirmation 21 June 2023 [1.1.1 - 1 page]

## 1.2. Record of Councillor Declaration to Abide by the Councillor Code of Conduct

The Oath or Affirmation of Office requires that Councillors must abide by the Councillor Code of Conduct. Section 139(2) of the *Local Government Act 2020* states 'the purpose of the Councillor Code of Conduct is to include the standards of conduct expected to be observed by Councillors in the course of performing their duties and functions as Councillors, including prohibiting discrimination, harassment (including sexual harassment) and vilification.'

On 21 June 2023 Councillor Robert Minty took the Oath of Office, and immediately following his Affirmation made a written declaration before the CEO, Martin Gill, that he would abide by the Councillor Code of Conduct. Councillor Minty's declaration read as follows:

"I hereby declare that I have read the Councillor Code of Conduct for the Borough of Queenscliffe adopted on 17 February 2021 and declare that I will abide by this Code."

The CEO, Martin Gill, witnessed the signing of the declaration.

#### **Attachments**

1. Robert Minty code of conduct 21 June 2023 [**1.2.1** - 12 pages]

## 2. Present & Apologies

Present:

Cr Isabelle Tolhurst, Mayor

Cr Ross Ebbels

Cr Donnie Grigau

Cr Robert Minty

Martin Gill, Chief Executive Officer



Tim Crawford, Manager Planning & Community Safety
Stuart Hansen, Manager Infrastructure & Environment
Gihan Kohobange, Manager Finance & Corporate Services
Carly Douglas, Community Management Team
Steve Ward, Community Management Team
Makenna Bryon, Communications Coordinator
Jenni Walker, HR & Governance Coordinator

#### Apologies:

Abbey Tatterson, Community Management Team (leave)
Jackie Fletcher, EA to the CEO, Mayor and Councillors (sick leave)

## 3. Pecuniary Interest & Conflict of Interest Disclosures

Councillors must disclose a conflict of interest in accordance with section 130 of the *Local Government Act 2020*.

Councillors: Cr Grigau declared a conflict of interest in respect to item 15.1 Planning

Permit Activity Report, Cr Grigau declared that he resides in close proximity to one of the properties subject to a planning permit application. There is no decision to be taken on this item.

Officers: Nil.

## 4. Leave of Absence of Councillor

Cr Michael Grout

## 5. Public Question Time

## 5.1. Public Question Status Update

No public questions are outstanding.



#### 5.2. Public Questions

In accordance with Council's Public Question Time <u>Guidelines</u>, questions must be written and received by the Chief Executive Officer prior to 3.00pm on the day of the Ordinary Council Meeting. Questions received after this time will be treated as correspondence and a written response provided consistent with <u>Council's Customer Service Charter</u>.

The Mayor advised Council that 13 public questions had been received by Council within the prescribed timelines.

#### **Public Question 1 from Lynne Furness**

My question relates to Item 8.2 of the Council Agenda for Wednesday 28 June. Please can you confirm the process for appointing an independent Monitor or Commissioner to investigate the functioning of Council?

Does an appointment mean that community consultation will no longer be included in the decision making and that all decisions will be made according to the Local Government Act?

Are the elected Councillors stood down?

What is the cost of an appointment?

Is there a definite time for the appointment and how is this determined?

#### **Response by the Mayor**

Municipal monitors can only be appointed by the Minister for Local Government. They are appointed to councils that have experienced governance issues. When making the decision to appoint a monitor the Minister will review the complaint or allegation made against Council and take advice from Local Government Victoria and the Local Government Inspectorate.

The role of a monitor is to:

- observe governance processes and report back on issues
- provide advice to councils that are experiencing governance issues
- make recommendations to the Minister for further action

Community consultation will continue to be part of Council business under a Monitor because it is one of the governance principles set out in the *Local Government Act* 2020. The Act says:



 the municipal community is to be engaged in strategic planning and strategic decision making;

The elected Councillors are not stood down when a monitor is appointed. This may be a recommendation from the Monitor to the Minister, following a review of Council, but it is not the starting point of the process.

The Minister for Local Government will set the remuneration for the Monitor. Council will pay the Monitor from its funds. Monitors recently appointed at other councils have paid between \$150,000 and \$200,000 per annum.

The Minister will determine the period for which the Monitor will be appointed. The time will depend on the Terms of Reference the Monitor and the work to be done.

Section 179 of the *Local Government Act 2020* provides further detail about the role of the Municipal Monitor.

Cr Grigau asked the CEO to clarify the section of the Local Government Act and the powers to appoint a monitor. The Mayor advised that the CEO would clarify the matter in the minutes and moved on to the next question.

The CEO can confirm that Section 179 the Local Government Act 2020 sets out the provisions for appointing a Municipal Monitor. The Minister for Local Government has the power under the Local Government Act 2020 to appoint a Municipal Monitor.

#### **Public Question 2 from David Kenwood**

Developments on Crown Land in Victoria Park and the Recreation Reserve - Public Question

Victoria Park

Given around 200 hours of community work on replanting the perimeter zones of Victoria Park has now taken place The Queenscliff Environment Forum and Friends of Victoria Park are keen to see Council's Planting Plan for the Central Core of the park. Given a draft Council plan was prepared and public submissions received some time ago can the final plan now be provided.



#### Recreation Reserve

Following Telstra's withdrawal of its original application (2021/018) can Council provide a site plan and details of the land to be leased to Telstra for the proposed construction of another large telecommunications tower on public land in the Queenscliff Recreation Reserve. Recent enquiries at the Town Hall offices and Borough's planning department about the new tower site have yielded nothing. Given telecommunications towers, which have a hazard warning at the base, are now exempt from planning permits and third party rights it's important that the community know exactly where this large new 5G facility is to be located and what the permanent arrangements for its installation will be should Council approve a lease.

#### **Response by the CEO**

Victoria Park

Having amended the Victoria Park revegetation plan to incorporate community feedback, Council needed to review CP054 Victoria Park to ensure the policy objectives aligned with the community objectives.

The Plan and a revised CP054 Victoria Park will be considered by Council at the Ordinary Meeting in July 2023.

#### Recreation Reserve

Councillors were briefed by Council officers on 1 March 2023 about the exemption from the Planning Scheme of the telecommunications tower and a set of actions including communication with people who objected to the Planning Scheme when the application was withdrawn by the applicant.

Objectors received written communication on 2/6/2023 from Council officers of Council's role as the land manager of any future plans for a telecommunications tower at Recreation Reserve.

Once Council receives confirmation about the proposed location of the tower from Telstra, Council will make a plan available at the Town Hall office.

#### **Public Question 3 from Point Lonsdale Civic Association (PLCA)**

The revised 2023/24 budget indicates the designated funding for the Borough CMMP (\$104,000) has disappeared.



We understand the next Draft CMMP is due in July and 3 of the 4 coastal caravan parks in the Borough will be excluded as will the former High School site and the YMCA Camp coastal site. We also understand there will be further delays in the 2 year process due to the need for consultation with the Wadawurrung traditional land owners.

Attached is the approved Barwon Coast CMMP which includes all their coastal caravan/camping parks. (4 - Breamlea CP, Barwon Heads CP, Riverview CP, and Riverside Campground)

Given the Bellarine DAL/SPP has been signed off can the Council indicate:

- 1. The funding stream and human resources required to complete our CMMP.
- 2. Why are 4 out of 4 Caravan/Camping Park's included in the Barwon Coast CMMP, yet, only 1 of 4 Caravan Parks in the Borough is to be included in the Borough CMMP.
- 3. What arrangements are now being made to protect the exempt coastal lands controlled by Queenscliffe Council. We were previously told a revised Open Space Strategy would be used.
- 4. What is the timeline for the CMMP to be released to the community.
- 5. How will the DAL/SPP protective provisions (especially landscape and environmental values) for the coast be incorporated into both documents.
- 6. Are Councillors also aware that in the coming months a Statewide review of planning schemes is to take place.

#### Response by the CEO

As part of the 2021–22 Budget, Council created a CMMP reserve account and allocated \$210,000 in funds for the multi-year project. Funding for the project will continue to be drawn from that reserve account.

Council drew down \$106,000 from the reserve as part of the 2022–23 Budget. The changed timelines for the project have meant that the 2022–23 allocation has not been expended in full and will carry over to 2023–2024 to fund ongoing activities. This means Council does not need to draw the anticipated \$104,000 to continue work on the project, and it will continue as planned.



As noted in Section 1 of the Barwon Coast CMMP, the document provides direction for marine and coastal Crown land managed by the Barwon Coast Committee of Management.

In accordance with the same legislation, the Borough of Queenscliffe CMMP is being written to provide strategic direction for marine and coastal Crown land which is managed by the Borough of Queenscliffe.

The Queenscliffe Tourist Park is not on marine and coastal Crown land and Golightly Caravan Park covers two land parcels, only one of which is marine and coastal Crown land. The only caravan park that is wholly contained within declared marine and coastal Crown land is Royal Park, which is included in the CMMP.

Controls on all land are governed by the *Planning and Environment Act 1987*. Council officers are currently reviewing the Open Space Management Strategy 2018, which with the CMMP, will ensure that there is a strategy to protect all public land in the Borough.

A revised draft CMMP is not expected to be available at lease November 2023, but Council will provide an update to all stakeholders when a date for release is known.

The Bellarine distinctive areas and landscape (DAL) Statement of Planning Policy (SPP) will need to be incorporated into the Queenscliffe Planning Scheme before the provisions can be incorporated into the Borough of Queenscliffe CMMP and Open Space Management Strategy. We are awaiting confirmation from the Department of Transport and Planning on the timing of incorporation of the SPP into the Queenscliffe Planning Scheme.

Planning reviews are regularly undertaken by the Minister for Planning, but the specific details of the review referred to in this question from the PLCA are not known at this time. Once further information becomes available, it will be passed on.

#### **Public Question 4 from Mark Hoysted**

How many prosecutions have been undertaken by the Borough of Queenscliffe over the last twelve months, for breaches of Section 16 of the Building Act 1993 (Vic); and, if so, what were the results?



#### Response by the Manager Planning & Community Safey

There have been no prosecutions for this breach in the last 12 months. Council officers and the Borough's Municipal Building Surveyor are happy for Mr Hoysted to contact us if he has a specific concern.

Cr Grigau asked for clarification on what section 16 of the Building Act relates to. The Manager Planning & Community Safety advised that it relates to not having a building permit to carry out works.

#### **Public Question 5 from lan Royce**

I live in Queenscliffe and want to see it thrive. I am worried that council is wondering away from local issues. Everyday when I walk down Qcliffe streets incl hesse st I see animal excrement, foods and the like ground into paths and also dirty smelly bins...particularly in Hesse st. Why doesn't council wash these paths and Bins on a regular basis? Other councils do this often on a daily basis.

#### Response by the Manager Infrastructure & Environment

Council currently uses a street sweeper once per week in the main streets, in addition the main streets are also manually cleaned 3 days per week. Between December and April the street sweeper is used twice per week and 5 manual sweeps are undertaken. Cleaning of bin surrounds is done on a fortnightly basis.

Council welcomes the feedback about the public bins and paths. We will review our current cleaning schedule and determine what improvements we can make. If it is determined the current practices are considered inadequate, Council will engage with the community regarding the costs of a higher level of service.

Mr Royce sought further clarification regarding the maintenance and cleaning of paths. The CEO took the question on notice.

#### **Public Question 6 from Raelene McDonald**

Please explain to me how QCAN, a local activist group, can announce on Instagram the arrival of 65 KW solar panels to the Queencliff Maritime Museum, that to my knowledge have not been allocated in the coming budget, yet the push back on implementing a 30 kph speed limit that has had 168 submissions, including a petition which now has over 2500 signatures, is being 'revised' instead of being removed from the Active Transport Strategy Draft?



Are Council now listening to minority fringe groups instead of ratepayers and residence?

#### **Response by the Mayor**

Council has provided in-principal support for contributing up to \$45,000 for the installation of a 65kw solar system on the Maritime Museum. This commitment does not appear in the budget for 2023-24 as the decision was made in the current financial year, and as such would be reconciled with the end of year reporting presented in first quarter of the next financial year. It is required to be ratified by vote of Council at the time.

Council is considering all feedback received on the draft Active Transport Strategy, including significant advocacy to oppose the 30km/h strategy, and creating a revised version of the document that captures feedback received on all the strategies proposed in the draft. No decision has been made yet, but Council intends to make a decision on the final content in the August Ordinary meeting.

The feedback summary from the consultation is now on Council's website and social media, and this is what Council's will be considering in its decision making.

Generally Council welcomes engagement, feedback and advocacy from all ratepayers and residents. QCAN is a local incorporated group whose membership includes Borough of Queenscliffe ratepayers and residents.

#### **Public Question 7 from Anna Zanoni**

When is the rate paying community going to be engaged with and advised on the location, benefits and costs of the planned community battery?

#### Response by the CEO

In the lead up to the last State Election the two major party candidates promised \$500,000 to fund the installation of a Community Battery in the Borough.

When invited by the State Government, Council will need to apply for that funding. At this point the State Government has not released any detail about the application process.



What we do know is the application will need to be supported by a feasibility study or business case. Knowing this, Council has partnered with 21 other Council's across the state to fund the Yarra Energy Foundation (YEF) to develop a model feasibility study template to be used as part of the application process.

The feasibility study when completed will include information that sets out:

- the costs to install a Community Battery
- the community benefits
- the location
- and the ownership/management model for the asset

Council does not know when community engagement will take place or what form that might take.

#### **Public Question 8 from Queenscliffe Community Association (QCA)**

The Borough is at a savage turning point where appropriate care of the natural environment and our fiercely protected heritage are under consistent and ongoing threats that are seriously eroding the important values this community holds dear and actively supports.

3 items can be referred to as being recently done either without a permit or without knowledge of Council including-

- 1. The EV Bowzers and offensive lime green road signage in front of the listed Town Hall completed by this Council without permit, despite all the relevant and prescribed heritage planning restrictions and protections.
- The mass removal of coastal native vegetation in front of a private residence on Lovers Walk at Crows Nest with or without permit or Council knowledge and contrary to Vegetation Management policies and highly protective overlays and regulations.
- 3. The filling in of a noted Wetland on private property at Lakers Cutting and adjoining a RAMSAR protected site again without a permit.

Are these three actions without permits or permissions acceptable to Councillors and the Administration and if not, what are the consequences for either no permit or knowledge of Council to each of these transgressions and detailed tonight?



#### **Response by the Mayor**

Any breach of legislation is unacceptable and Council will and does undertake enforcement action in accordance with the provisions of the relevant Act or Council Policy.

Council was exempt from obtaining a planning permit for the Electric Vehicle chargers through the state program.

Council is investigating this matter, has reported it to police, and our response to all vegetation vandalism is consistent with our *Vegetation Vandalism Policy CP020*.

Works that change the rate of flow of water on a site is a trigger for a permit under the Rural Conservation Zone. A hydrology study for the site confirmed that the need for a permit had not been triggered.

The Mayor requested that the CEO provides a fulsome written response to each of the matters raised in the QCA's question.

#### **Public Question 9 from David Connoley**

It is understood in planning decisions a Secondary Consent process to a Planning Amendment is for only minor changes and does not involve additional permit triggers such as an increase in height etc.

A recent approval in tonights agenda in Central Queenscliff was approved, despite strong disapproval from Council funded heritage advice to a significant amendment that results in alterations that are read from the street as a highly visible addition above 2 storey and approved under delegation in a matter of weeks.

Should Council express its concern over highly questionable use of Secondary Consent processes and what could be interpreted as deference to expert heritage advice with its planning department and further address any other perceived abuses of the planning processes to ensure community confidence?

#### **Response by the Manager Planning & Community Safety**

The secondary consent approval referred to in the question for S2022/023 was for a change of roof material from corrugated zinc to Heritage Galvanised Z600 noted on the endorsed planning permit drawings.



The amendments referred to in the question 2022/023.1 are significant and subject to notification as part of an application to amend the Planning Permit. This process is not complete and Mr Connoley's objections, along with two others, have been received and will be considered as part of the planning assessment.

#### **Public Question 10 from Bob Ward, Geelong Street Rodders**

We are just touching base with you in regard to our previous email dated 22nd February 2023, as attached below, relating to the first weekend of February each year and our event, the Queenscliff Rod Run.

This email is specifically in relation to our request for the extension of the Victoria Park camping zone to include the dates of our event going forward.

This is all explained below and we would welcome the opportunity to discuss further with you.

Your consideration of this matter would be greatly appreciated by our Club, Members, other Hot Rodders, local Residents and the numerous visitors who flock to Queenscliff for our event each year.

#### **Response by the Mayor**

Council is in the process of reviewing CP054 Victoria Park and will consider the Hot Rodders request as part of this review. We note regular communication on the matter and appreciate the ongoing offer to discuss it further.

The review of CP054 Victoria Park and any proposed changes will be considered by Council at the Ordinary Meeting in July 2023. Council will provide you with any changes to the policy following the July meeting.

#### **Public Question 11 from Zelda Walters**

I would like the following questions answered at tonights Council Meeting:

- How much money is being spent by Council on The Voice issue?
- How much Council Officer manpower and time is being spent on The Voice issue?
- Shouldn't Council be focussed (time and money) on issues that directly affect residents and ratepayers rather than issues that relate to the Federal and State Governments?



#### Response by the CEO

Council officers are organising the Voice Conversation event. No money has been spent to this point. However, it is anticipated some funding will be required to run the event. Council can provide an update when the event plans are finalised.

The officer who is managing the Reconciliation Action Plan project has been managing event planning as part of their current role, no additional officer resources have been required to date.

Council continues to address and progress it responsibilities, planning for the Voice event has not impacted on Council services.

#### **Public Question 12 from The Rip**

Following a large rockfall last week, what steps is the Council taking to safeguard Shortland's Bluff cliffs and does it have safety concerns for this area, or any other cliff areas within the Borough at this time?

#### Response by the Manager Infrastructure & Environment

Council is aware of the rockfall and have ordered hazard warning signs for the top and bottom of the cliff. The Borough has been successful in obtaining grant funding to undertake a cliff stability study. The study area will include large sections of the Borough's coastline including the Shortlands Bluff cliffs.

An expression of interest process will be advertised for a suitably qualified consultant to undertake the study early in the new financial year.

#### **Public Question 13 from Amanda Sundberg**

Could Council please give an update of the proposed 30km zoning and when we will learn more about the planned implementation of the Active Transport Strategy?

#### **Response by the Mayor**

Council will consider a revised Active Transport Strategy at the Ordinary Council meeting in August 2023. A feedback summary has been posted on Council's website detailing the community's feedback received throughout the Active Transport Strategy submission period.

The Mayor noted that the Governance Rules are currently being reviewed.



## 6. Confirmation of Minutes of Previous Meetings

## 6.1. Ordinary Council Meeting held on 24 May 2023

A copy of the minutes from the Ordinary Council Meeting held on 24 May 2023 was distributed to Councillors under separate cover.

#### **RESOLUTION**

#### Cr Ross Ebbels / Cr Donnie Grigau

That the minutes of the Ordinary Council Meeting held on 24 May 2023, as distributed, be confirmed as an accurate record.

**CARRIED** 

## 6.2. Audit & Risk Committee Meeting held on 5 June 2023

A copy of the minutes from the Audit & Risk Committee Meeting held on 5 June 2023 was distributed to Councillors under separate cover.

#### **RESOLUTION**

#### **Cr Isabelle Tolhurst / Cr Ross Ebbels**

That the minutes of the Audit & Risk Committee Meeting held on 5 June 2023, as distributed, be confirmed as an accurate record.

**CARRIED** 



## 7. Record of Informal Meetings of Councillors

A Record of Informal Meetings of Councillors is included at adjunct to item 7.

- 24 May 2023 CEO & Councillors meeting
- 24 May 2023 Councillor Assembly Briefing
- 2 June 2023 Budget Assembly Briefing
- 7 June 2023 Councillors Assembly Briefing
- 9 June 2023 CEO & Councillors meeting
- 16 June 2023 Budget Assembly Briefing
- 21 June 2023 CEO & Councillors meeting
- 21 June 2023 Councillors Assembly Briefing

#### **RESOLUTION**

#### **Cr Donnie Grigau / Cr Isabelle Tolhurst**

That the Record of Informal Meetings of Councillors, as presented in Adjunct to item 7, be noted.

**CARRIED** 

#### 8. Notice of Motion

## 8.1. Notice of Motion Status Update

One notice of motion is outstanding, being NOM 2023/587: Council led community conversation on The Voice. An update is provided in adjunct to item 8.1 in this agenda.

#### **RESOLUTION**

#### **Cr Robert Minty / Cr Isabelle Tolhurst**

That the Notice of Motion status update, as provided in adjunct to item 8.1 be noted.

**CARRIED** 



#### 8.2. Motion on Notice number 2023/588: Vote of No Confidence

In accordance with the Borough of Queenscliffe Governance Rules, notice was received by the Chief Executive Officer of the following motion from Cr Donnie Grigau on 21 June 2023.

#### **BACKGROUND**

It is regrettable and disheartening to consider, that despite the existence of well-considered Council policies, such as CP003 Community Engagement, and other pertinent governance guidelines, that we, as Council are not complying with our own policies. It is imperative that we act to address the serious and wide-ranging concerns presented to Council by ratepayers, during this last week. The concerns include, but are not limited to the following:

- The installation of an RV dump point in Hygeia Drive, Queenscliff, without engaging the community, which was subsequently removed.
- The devastating loss of pre-settlement trees in Victoria Park, designated as a park and not a camping ground.
- An unnecessary and contentious review of dog laws, resulting in wasted time and expenses.
- The Active Transport Study, including a plan for speed reduction to 30 km/h, lacking sufficient engagement with important stakeholders and extending beyond the ratepayer base.
- The issuance and subsequent removal of the Royal Park tender invitation, transferring the responsibility of stakeholder engagement, project scoping, and budgeting to an external and costly consultancy, instead of keeping it within the council's domain. Contentious and unresolved elements within the tender process were not discussed at the community level.
- Consultancy on the Tourist Park that was deemed unnecessary due to recent prior community engagement.
- Delays and significant cost overruns in the construction of the Queenscliff Hub.
- An investigation into the Council's role in the Boat Ramp project, impacting project budgets and timelines.
- Non-ratepayers influencing priority works through feedback to Council plans, placing the financial burden on ratepayers.



- Excessive time taken (three years) to construct the previously funded recreation reserve amenities block, lacking transparency and accountability regarding cost overruns.
- Significant concerns regarding the sustainability of council operations.
- Failure to prevent bicycles from damaging fragile foreshore areas.
- Wasted consultancy work for a new bike park after denial of location approval by DELWP.
- Failure to replant numerous trees removed along Point Lonsdale foreshore as promised.
- Incomplete restoration of P1 huts, exceeding budget and time lines.
- Failure to complete a heritage study.
- Most projects seemingly falling behind schedule, although quarterly financial reports do not provide accurate timelines.
- Failure to complete the Coastal Management Plan on time.
- Installation and subsequent removal of the Kirk and Winterley Road roundabout.
- Ongoing flooding issues in Simpson Street, Point Lonsdale.
- Continued flooding of the Queenscliff Fort dry moat due to drainage and roadworks completed on South Hesse Street in 2020.
- Neglect in repairing the Point Lonsdale Lighthouse Reserve toilet for two years.
- Construction of hazardous, unsightly, and unnecessary traffic calming concrete mounds on Ocean Road, Point Lonsdale.
- Neglected and dilapidated walking trails and fences in extensive areas.
- Acknowledgment in the Asset Plan that public realm assets will not be improved, despite substantial renewal and maintenance needs.
- Consistent technical failures at Council meetings, preventing accessibility for those unable to attend.
- Unnecessary delay in receiving proceeds from the Murray Road land sale.
- Various governance, transparency, and accountability issues surrounding the Implementation Plan for the CERP.
- Failure to recognize the heritage precinct values of the Town Hall precinct and engage with the community regarding the installation of EV charger stations and associated equipment. This resulted in the loss of heritage values and four valuable parking spaces in the Town Hall precinct, thereby affecting parking in neighbouring residential properties.



 A statement made by Cr Grout during the May Council meeting alluding to difficulties faced by councillors, feelings of manipulation, toxicity, and thoughts of resignation.

It is important to note that the above list has been compiled by a group of Borough of Queenscliffe residents, representing the collective concerns rather than an individual or individuals residing outside our local government boundaries.

Independent monitoring and investigation should be conducted to thoroughly examine the aforementioned claims.

#### **RESOLUTION**

#### **Cr Donnie Grigau / Cr Isabelle Tolhurst**

#### That Council:

- 1. Council writes to the Minister for Local Government, urging a review of the Council and the appointment of monitors;
- 2. Any review process includes provision for "in camera" interviews with individual councillors conducted by skilled Local Government or appropriately qualified professionals; and
- 3. Measures should be taken to ensure the well-being of elected representatives in their workplace, fostering a fairer and healthier democratic process.

**LOST** 

Mayor Tolhurst spoke against the motion and offered to meet with the residents regarding their concerns raised in the petition.

Cr Minty read the following statement requesting that it be recorded in the minutes:

I can't believe that I feel compelled to write this letter to our community but here I am, like many I know, deeply concerned by the level of angst and disharmony that currently pervades community interactions. We are a great community, small but mighty and with a strong sense of place. We live and work where we live because we love it. But......

We are currently at great risk of losing all we hold dear just because we cannot agree to disagree in a respectful way.



Open dialogue is critical in a democracy; it's how we make things better for everyone – and that is the job of the council.

It is timely to remind ourselves that we elect councillors to make decisions on our behalf, to represent us the residents of the Borough – it is a collective responsibility. Local government is not easy – it's tough trying to be all things to all people. Councillors can listen, act on ideas or not and ultimately as our elected representatives they make decisions to the best of their abilities and in the best interests of the entire community.

Our councillors stand for election because they want to make our community better — they go to the electorate with ideas and a vision for what might be, for what might be possible and with the very best of intentions. Being a councillor requires commitment and sacrifice. Once elected the rules of government apply — there are processes and constraints. If you don't believe me, get in the room and find out for yourself. Once inside that room, the rules of government do apply and there is no escaping them. Our councillors are accessible — that is another benefit of being a small community and small LGA — we can talk to our councillors whenever and wherever we see them. Many of us have never made an appointment to talk to a councillor but many of us would have had a discussion, if not multiple discussions with them on the issues that matter to us personally.

The current state – where our Councillors are under fire for all manner of reasons, facing personal attacks and threatening behaviour – is not who we are as a community and risks everything the Borough stands for, and fought for, to continue to exist as a Borough.

Public Office should not be justification or an excuse for the level of invective our councillors and council staff currently face. We can all agree to disagree in a respectful and constructive manner. We should treat our councillors and council staff with the same respect, we expect them to show toward us.

It is too easy for those who do not want to stand for Public Office to either initiate or support the divisive conversations we are all hearing. We are an educated and highly skilled community; we do have a wealth of experience and knowledge that we are keen to share – and yes, I firmly believe Councillors do and continue to want to listen, but to listen does not mean they must act on everything they hear.

In this current 'debate' Respect is missing. Trust is missing. Concern for wellbeing is missing, and ultimately a sense of a Positive Future is missing. It is incumbent on us to be supportive and put aside personal preferences and passions and act collectively to show our support for our elected representatives because if we continue down the path, we seem hell bent on following we will have no councillors – which means no council –



which means no Borough and for those in our community who may be 'planning to stand in 2024' there will be nothing to stand for.

A de-stabilised council, fearful of making decisions because they are worried about their own safety and wellbeing or what their opponents might do or say is not the way forward no matter what those in our community hellbent on destabilisation might believe. It is time for us to put aside our differences and reflect on the positives. Every organisation has problems, every organisation makes decisions that don't fit with the mind set of all members, every organisation has areas of pride and success – so let's focus on the positives and capitalise on what makes us the community where we love to live and work and use that as the launching place for a fresh and positive start.

As a community we need to work together and support our councillors and council team. We need to show some gratitude for their commitment to give their time to being on council – because it is a thankless task, and to commit to long term change not short-term quick fixes is never going to be easy nor quick enough.

It is a long game and, it's the game, we all need to play – not the person- if we want a sustainable and viable Borough for future generations. Remember when it's gone it's gone, and I am not sure that deep down we want the 'death' of the Borough on our collective consciences.

Cr Ebbels also spoke against the motion and offered to meet with the residents regarding their concerns.



## 9. Petitions and Joint Letters

In accordance with the Borough of Queenscliffe Governance Rules, a petition or joint letter presented to the Council must lay on the table until the next ordinary meeting of the Council and no motion, other than to receive the petition or joint letter may be accepted by the Chairperson, unless the Council agrees to deal with it earlier.

None received.



## 10. Functions Attended

## 10.1. Meetings & Functions attended from 20 April to 17 May 2023

Council was represented at the following meetings and functions between 20 April and 17 May 2023.

Date	Meeting or Function
20 April 2023	Meeting with Regional Development Victoria Barwon South West Regional Director (CEO)
20 April 2023	Queenscliff Ferry Terminal Development Grand Opening (CEO, Cr Ebbels)
22 April 2023	Councillor Listening Post online and in-person (Crs Tolhurst, Hewitt, Ebbels & Grigau)
25 April 2023	Queenscliff/Point Lonsdale RSL Sub-Branch Anzac Day Commemoration Services (CEO, Crs Hewitt, Grout & Grigau)
27 April 2023	G21 Special Board Meeting via videoconference (CEO & Cr Tolhurst)
27 April 2023	Hon Chris Bowen MP Minister for Climate Change and Energy visiting Corangamite (Crs Tolhurst, Hewitt & Grigau)
27 April 2023	Geelong Regional library Corporation Board meeting via videoconference (Cr Hewitt)
28 April 2023	Meeting with the Point Lonsdale Civic Association (CEO, Cr Tolhurst & Cr Grout)
28 April 2023	Point Lonsdale Bowls Club U18 Stingrays Award Presentation (Cr Tolhurst)
30 April 2023	Point Lonsdale Boardriders Club Groms Off the Wall competition (Cr Tolhurst)
1 May 2023	Point Lonsdale Lighthouse Reserve on-site meeting with Wadawurrung Traditional Owners Aboriginal Corporation (CEO)
2 May 2023	Disability Lived Experience Reference Group workshop (CEO, Cr Tolhurst & Cr Grigau)
4 May 2023	Climate Emergency Australia Executive Meeting via video conference (CEO)
4 May 2023	G21 Special Board Meeting via videoconference (CEO & Cr Tolhurst)
5 May 2023	Swan Island Golf Club site visit (Cr Tolhurst)



5 May 2023	Springs Beach Petition Meeting with Mermaids and Bluebottles representatives (CEO, Cr Tolhurst & Cr Grigau)
5 May 2023	Dinner with Member for Corangamite, Libby Coker (Cr Tolhurst)
5 May 2023	Sacrededge Festival Opening Night (Cr Tolhurst)
8 May 2023	Meeting with QCAN Executive (Cr Tolhurst)
8 May 2023	Meeting with Hugo T Armstrong/Bay City Events (Cr Tolhurst)
8 May 2023	Meeting with Grant Siedle/Rip Swim (Cr Tolhurst)
8 May 2023	Meeting with Oppose 30km/h Active Transport Strategy Petition meeting (CEO, Crs Tolhurst, Grout, Hewitt, Grigau)
9 May 2023	Meeting with Stephen Coulter/Zipidi and Localift (Cr Tolhurst)
10 May 2023	Reconciliation Action Plan Meeting (CEO, Cr Tolhurst & Cr Grigau)
10 May 2023	Meeting with Wadawurrung Traditional Owners Aboriginal Corporation (CEO & Cr Tolhurst)
10 May 2023	Budget Presentation to the community (CEO, Crs Tolhurst, Hewitt, Grout & Grigau)
11 May 2023	Geelong Regional Library Corporation Board meeting via videoconference (Cr Hewitt)
12 May 2023	Disability Lived Experience management team meeting via videoconference (CEO, Cr Tolhurst & Cr Grigau)
13 May 2023	Coral Balmoral Commemoration Dawn Service (Cr Tolhurst)
13 May 2023	Queenscliffe Literary Festival event: Hello Queenscliffe (Cr Grout)
16 May 2023	Disability Lived Experience Reference Group Workshop #2 (CEO, Cr Tolhurst & Cr Grigau)
17 May 2023	Meeting with Queenscliffe Community Association (CEO, Cr Tolhurst & Cr Grout)
17 May 2023	Bellarine Community Health Forum via videoconference (CEO)
17 May 2023	Community Service Awards Volunteer Recognition event (CEO, Cr Tolhurst, Hewitt, Grout & Grigau)

#### **RESOLUTION**

#### **Cr Ross Ebbels / Cr Isabelle Tolhurst**

That the Functions Attended report, for May 2023, as amended, be received.

**CARRIED** 



## 10.2. Meetings and Functions Attended 18 May to 21 June 2023

Council was represented at the following meetings and functions between 18 May and 21 June 2023.

#4 (Cr Grout)  Special Geelong Regional Library Corporation Board Meeting via videoconference (Cr Ebbels)  Municipal Association of Victoria State Council Meeting (CEO & Cr Tolhurst)  Municipal Association of Victoria State Council Meeting (CEO & Cr Tolhurst)  Geelong Community Foundation Annual Grant Reception (Cr Grigau)  Autional Simultaneous Storytime 2023 event (Cr Tolhurst)  Barwon Regional Partnership Meeting #2 (CEO)  Queenscliffe Literary Festival Borough Schools Song Writing Concert (Cr Tolhurst)  Ge May 2023 Geroup Meeting (CEO & Cr Tolhurst)  Ge May 2023 Geroup Meeting (CEO & Cr Tolhurst)  Ge May 2023 Queenscliff Music Festival Annual General Meeting (CEO, Cr Tolhurst & Ebbels)  Meeting With the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels)  Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst)  Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	Date	Meeting or Function
videoconference (Cr Ebbels)  Municipal Association of Victoria State Council Meeting (CEO & Cr Tolhurst)  19 May 2023	18 May 2023	
Tolhurst)  19 May 2023 G21 Transport Pillar meeting (Cr Grout)  23 May 2023 Geelong Community Foundation Annual Grant Reception (Cr Grigau)  24 May 2023 National Simultaneous Storytime 2023 event (Cr Tolhurst)  26 May 2023 Barwon Regional Partnership Meeting #2 (CEO)  26 May 2023 Queenscliffe Literary Festival Borough Schools Song Writing Concert (Cr Tolhurst)  26 May 2023 G21 Group Meeting (CEO & Cr Tolhurst)  26 May 2023 Queenscliff Music Festival Annual General Meeting (CEO, Cr Tolhurst & Ebbels)  28 May 2023 Councillor Listening Post (Crs Tolhurst, Ebbels & Grout)  28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels)  28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels)  29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst)  30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  31 May 2023 Onversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau)  31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	18 May 2023	
23 May 2023 Geelong Community Foundation Annual Grant Reception (Cr Grigau) 24 May 2023 National Simultaneous Storytime 2023 event (Cr Tolhurst) 26 May 2023 Barwon Regional Partnership Meeting #2 (CEO) 26 May 2023 Queenscliffe Literary Festival Borough Schools Song Writing Concert (Cr Tolhurst) 26 May 2023 G21 Group Meeting (CEO & Cr Tolhurst) 26 May 2023 Queenscliff Music Festival Annual General Meeting (CEO, Cr Tolhurst & Ebbels) 28 May 2023 Councillor Listening Post (Crs Tolhurst, Ebbels & Grout) 28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels) 28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels) 29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst) 30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst) 31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	19 May 2023	
24 May 2023 National Simultaneous Storytime 2023 event (Cr Tolhurst) 26 May 2023 Barwon Regional Partnership Meeting #2 (CEO) 26 May 2023 Queenscliffe Literary Festival Borough Schools Song Writing Concert (Cr Tolhurst) 26 May 2023 G21 Group Meeting (CEO & Cr Tolhurst) 26 May 2023 Queenscliff Music Festival Annual General Meeting (CEO, Cr Tolhurst & Ebbels) 28 May 2023 Councillor Listening Post (Crs Tolhurst, Ebbels & Grout) 28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels) 28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels) 29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst) 30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst) 31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau) 1 June 2023 National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	19 May 2023	G21 Transport Pillar meeting (Cr Grout)
26 May 2023 Barwon Regional Partnership Meeting #2 (CEO) 26 May 2023 Queenscliffe Literary Festival Borough Schools Song Writing Concert (Cr Tolhurst) 26 May 2023 G21 Group Meeting (CEO & Cr Tolhurst) 26 May 2023 Queenscliff Music Festival Annual General Meeting (CEO, Cr Tolhurst & Ebbels) 28 May 2023 Councillor Listening Post (Crs Tolhurst, Ebbels & Grout) 28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels) 28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels) 29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst) 30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst) 31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau) 1 June 2023 National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	23 May 2023	Geelong Community Foundation Annual Grant Reception (Cr Grigau)
26 May 2023 Queenscliffe Literary Festival Borough Schools Song Writing Concert (Cr Tolhurst) 26 May 2023 G21 Group Meeting (CEO & Cr Tolhurst) 26 May 2023 Queenscliff Music Festival Annual General Meeting (CEO, Cr Tolhurst & Ebbels) 28 May 2023 Councillor Listening Post (Crs Tolhurst, Ebbels & Grout) 28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels) 28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels) 29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst) 30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst) 31 May 2023 Conversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau) 31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau) 1 June 2023 National Reconciliation Week Welcome to Country event (CEO, Cr	24 May 2023	National Simultaneous Storytime 2023 event (Cr Tolhurst)
(Cr Tolhurst)  26 May 2023 G21 Group Meeting (CEO & Cr Tolhurst)  26 May 2023 Queenscliff Music Festival Annual General Meeting (CEO, Cr Tolhurst & Ebbels)  28 May 2023 Councillor Listening Post (Crs Tolhurst, Ebbels & Grout)  28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels)  28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels)  29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst)  30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	26 May 2023	Barwon Regional Partnership Meeting #2 (CEO)
26 May 2023 Queenscliff Music Festival Annual General Meeting (CEO, Cr Tolhurst & Ebbels)  28 May 2023 Councillor Listening Post (Crs Tolhurst, Ebbels & Grout)  28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels)  28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels)  29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst)  30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  31 May 2023 2023 Conversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau)  31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  1 June 2023 National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	26 May 2023	
8 Ebbels)  28 May 2023 Councillor Listening Post (Crs Tolhurst, Ebbels & Grout)  28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels)  28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels)  29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst)  30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  31 May 2023 2023 Conversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau)  31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  1 June 2023 National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	26 May 2023	G21 Group Meeting (CEO & Cr Tolhurst)
28 May 2023 Queenscliffe Literary Festival: Hello Queenscliffe (CEO, Cr Tolhurst, Cr Ebbels)  28 May 2023 Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels)  29 May 2023 Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst)  30 May 2023 Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  31 May 2023 2023 Conversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau)  31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  1 June 2023 National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	26 May 2023	
Ebbels)  Meeting with the Minister for the Environment, Lily D'Ambrosio & Alison Marchant (Crs Tolhurst, Ebbels)  Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst)  Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  May 2023 Conversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau)  Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	28 May 2023	Councillor Listening Post (Crs Tolhurst, Ebbels & Grout)
Alison Marchant (Crs Tolhurst, Ebbels)  Meeting with Ali Waight, Queenscliff Football Netball Club (Cr Tolhurst)  Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  2023 Conversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau)  Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	28 May 2023	
Tolhurst)  Meeting with St Aloysius Primary School, Queenscliff Primary School and Point Lonsdale Primary School principals (Cr Tolhurst)  2023 Conversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau)  Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	28 May 2023	,
and Point Lonsdale Primary School principals (Cr Tolhurst)  2023 Conversations That Matter: Reconciliation event (CEO, Cr Tolhurst, Cr Grigau)  Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	29 May 2023	
Tolhurst, Cr Grigau)  31 May 2023 Public Meeting to hear budget submissions (CEO, Crs Tolhurst, Ebbels, Grigau)  1 June 2023 National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	30 May 2023	
Ebbels, Grigau)  1 June 2023 National Reconciliation Week Welcome to Country event (CEO, Cr Tolhurst, Cr Ebbels)	31 May 2023	
Tolhurst, Cr Ebbels)	31 May 2023	
3 June 2023 Oueenscliff Football and Nethall Club History Day (Cr Tolburst)	1 June 2023	
2 Julie 2023 Queenselli i Ootbull and Netbull Club History Day (Cr. Folliulst)	3 June 2023	Queenscliff Football and Netball Club History Day (Cr Tolhurst)



6 June 2023	Tourism Greater Geelong & The Bellarine: Tourism 2.0: 2026 and Beyond event (Cr Ebbels)
7 June 2023	Joint State/Local Government Monthly CEO Forum via
	videoconference (CEO)
7 June 2023	Meeting with Marcus Willison (CEO, Cr Tolhurst)
8 June 2023	Marine & Coastal Strategy Collaboration Network Forum 2023 – Day
	2 via videoconference (CEO)
8 June 2023	Climate Emergency Australia Annual General Meeting via
	videoconference (CEO)
8 June 2023	Municipal Association of Victoria Great South Coast Barwon Regional
	Meeting via videoconference (Cr Ebbels)
9 June 2023	G21 Board Meeting (CEO & Cr Tolhurst)
9 June 2023	Meeting with the Point Lonsdale Civic Association regarding The
	Voice conversation (CEO)
11 June 2023	Point Lonsdale Surf Lifesaving Club annual presentation night (Cr
	Tolhurst)
13-15 June 2023	Australian Local Government Association National General Assembly
	in Canberra (CEO & Cr Ebbels)
13 June 2023	Shortlands Bluff environmental works site meeting (Cr Tolhurst)
14 June 2023	Reconciliation Action Plan Meeting (Cr Tolhurst & Cr Grigau)
16 June 2023	Reverend Jo White induction to Anglican Parish of St George,
	Queenscliff and St James, Point Lonsdale (Cr Tolhurst)
19 June 2023	Tourism Greater Geelong & The Bellarine Board Meeting (Cr Ebbels)
19 June 2023	Meeting with Pauline Nunan, Queenscliffe Literary Festival (Cr
	Tolhurst)
19 June 2023	Victorian Electoral Commission election countback to appoint
	candidate to replace Fleur Hewitt (CEO, Crs Tolhurst, Ebbels &
	Grigau)
19 June 2023	Chief Executive Officer mid-year review (CEO, Cr Tolhurst & Cr
	Ebbels)
21 June 2023	Swearing in of Robert Minty (CEO, Crs Tolhurst, Ebbels, Grigau)
22 June 2023	Councillor Listening Post (Crs Tolhurst, Ebbels & Minty)
22 June 2023	Institute of Public Administration Australia (IPAA) Leadership in the
	Public Sector Awards Ceremony (CEO)

#### **RESOLUTION**

## **Cr Robert Minty / Cr Ross Ebbels**



That the Functions Attended report for June be received.

**CARRIED** 



#### 11. Chief Executive Officer

#### **Purpose**

The purpose of this report is to provide Council an update on current projects and operational activities not reported through the quarterly reporting process.

#### **Executive Summary**

#### National General Assembly

Cr Ebbels and the CEO attended the Australian Local Government Association National General Assembly (NGA) in Canberra between 13 and 15 June. The NGA was attended by 537 local governments from across Australia. It was a great opportunity to learn about the practices and policies of other local government authorities and to build the relationship with Federal Government.

The attached NGA communique provides a summary of the Assembly.

One of the 260 motions considered at the Assembly extended a Borough of Queenscliffe motion submitted and supported at last year's Assembly. The Borough of Queenscliffe motion had called on the Australian Government to:

to adopt a unified approach to transitioning refugees on Temporary Protection Visas or Safe Haven Enterprise Visas to Permanent Protection Visas as quickly as possible.

This was implemented by the Australian Government earlier this year.

At this year's Assembly, the Borough of Queenscliffe worked with the Greater Dandenong City Council and Kingston City Council to put a motion acknowledging:

- the federal government's pathway to permanency for over 19,000 Temporary Protection Visas and Safe Haven Enterprise Visas holders
- the contrasting federal government policy towards the remaining 12,000 people who have been failed by, or are still subjected to, the Fast Track Refugee Status Determination (RSD) process



Cr Ebbels put an amendment to the original motion with the support of Greater Dandenong City Council. The amendment incorporated into the motion, a call to the Australian Government to create a review process for those people who had been failed by the 'Fast Track' system prior to the Australian Government decision early this year. The amendment put by Cr Ebbels reflected the request made to Council by the Queenscliff Rural Australians for Refugees to advocate for a review process.

The motion was carried by the Assembly.

#### 2023 Conversations That Matter: Reconciliation event

On 31 May the Mayor, Cr Tolhurst, Cr Grigau, CEO and several members of the Borough of Queenscliffe Reconciliation Action Plan working group attended a Reconciliation Week event held at GMHBA Stadium. The speakers at the event included Nova Peris OAM OLY, Wadawurrung Traditional Owner, Corrina Eccles, and Yorta Yorta woman, Allira Potter.

The speakers shared stories, spoke about first nations history, and provided moving insights into their personal experiences as first nations people in Australia.

## Institute of Public Administration Australia (IPAA) Leadership in the Public Sector Awards Ceremony

IPAA state that the awards present an `exciting opportunity to acknowledge and celebrate excellence and demonstrable impact at a scale unique to the public sector'.

The CEO attended this year's IPAA awards with Barwon Water, the CEO of Barwon Health and the G21 CEOs.

A number of collaborative projects in the region, including the Regional Renewable Organics Network project, were nominated as a collective regional initiative led by Barwon Water, for the IPAA Climate Change Impact and Adaptation Award. The Borough was invited to recognise its part in the collaboration.

The partnership won the award.

The award citation recognised the innovative initiatives across the G21 region which all contributed to addressing climate change impacts, and recognised the successful collaboration model that underpinned the partnerships.



#### Active Transport Strategy update

Council has reviewed the community feedback on the Draft Active Transport Strategy. All feedback has been provided to the consultants, Ratio, and they are working with Council to produce a revised version of the document.

The engagement with the community has clearly shown that many residents feel strongly about changes to speed limits, but also many other factors affecting active transport in the Borough. Our community is an active community; residents and visitors alike care deeply about what changes might be made. Council appreciates the rich feedback that it has received and values the insight provided on what matters most to our community in this space.

A summary of the feedback will be shared with the people who made submissions and the wider community in the coming weeks.

The revised Draft Active Transport Strategy will be considered at the August Council Meeting.

#### **Current Consultation**

#### Point Lonsdale Lighthouse Reserve

The Project Control Group (PCG) community representatives Expression of Interest process for the Point Lonsdale Lighthouse Reserve Development Stage 2 Project has now been completed. Council received seven (7) applications.

After considering the applications Council invited Andrew Sutherland and Max Lazarus to join the PCG.

#### **Community Grants**

Every year Council encourages local not-for-profit organisations and community groups to apply for a share of \$20,000 of funding through the Borough's Community Grants Program. The program offers individual grants of up to \$2,000 for projects and activities that enhance the well-being of Borough residents, promote leadership and civic skills, and support positive economic, environmental, and social outcomes for the community.



This year's applications closed on 12 June 2023 and are currently being evaluated by the Community Grants Advisory Group. Council will consider grant applications at its Ordinary Meeting on 26 July 2023.

#### **Attachments**

1. National General Assembly 2023 Communique [**11.1.1** - 3 pages]

#### **RESOLUTION**

#### **Cr Ross Ebbels / Cr Robert Minty**

That Council receives the Chief Executive Officer Report for June 2023.

**CARRIED** 



## 12. Health & Wellbeing

12.1.	Draft Health & Wellbeing Action Plan
Author:	Chief Executive Officer
Portfolio:	Health & Wellbeing
Councillor:	Cr Grigau

#### **Purpose**

The purpose of this report is to present the draft Health and Wellbeing Action Plan 2022–2025 for adoption by Council.

#### **Executive Summary**

Portfolio 1: Health and wellbeing

Strategic Objective: To support community wellbeing and encourage an active lifestyle

Priority 1: Promote healthy and active lifestyles

Priority 2: Support older residents to live independently

Priority 3: Promote diversity and gender equality

Priority 4: Support initiatives and community groups that foster inclusion and

connection and encourage physical activity within our community

Priority 5: Increase access to services and support for young people and their families

Priority 6: Protect our community from physical hazards, and the risks of natural

disasters

The Health and Wellbeing Action Plan (Action Plan) lists the work Council will undertake to address the health and wellbeing priorities identified in the Municipal Health and Wellbeing Plan that was integrated into the 2021–2025 Council Plan.

The following health and wellbeing priorities are addressed in the plan:

- Tackling Climate Change and its impact on health
- Increasing active living
- Improving mental health and social connection
- Reducing harmful alcohol and drug use
- Prevention of family violence and promotion of gender equality



Council will review the Action Plan annually in order to incorporate specific actions into the Annual Plan and the Annual Budget.

#### **RESOLUTION**

# **Cr Donnie Grigau / Cr Robert Minty**

That Council adopts the Health Wellbeing Action Plan 2022–2025 as presented.

**CARRIED** 



#### **REPORT**

#### **Background**

Section 27 of the *Public Health and Wellbeing Act 2008* allows Council to incorporate and integrate the Municipal Health and Wellbeing Plan into the Council Plan. The Borough of Queenscliffe applied and received the approval of the Department Secretary to do this in 2021.

A Health and Wellbeing Action Plan supports the Council Plan and includes information and activities that have not otherwise been captured in the Council Plan or Council's Annual Plan.

#### **Discussion**

The Borough of Queenscliffe and its stakeholders play a vital role in protecting, improving, and promoting public health and wellbeing within the municipal area.

The Health and Wellbeing Action Plan lists the work Council will undertake to address the health and wellbeing priorities identified in the Municipal Health and Wellbeing Plan that was integrated into the 2021–2025 Council Plan.

The priorities in the Municipal Health and Wellbeing Plan were developed by:

- Examining data for health status and health determinants in the Borough of Queenscliffe
- Identifying goals and strategies for creating a community in which people can achieve maximum health and wellbeing
- Involving the community in the development of the plan
- Developing partnerships with the Department of Health and other agencies to identify common issues and State priorities

This process of review, analysis and consultation resulted in Council identifying the following health and wellbeing priorities for the Borough of Queenscliffe:

- Tackling climate change and its impact on health
- Increasing active living
- Improving mental health and social connection
- Reducing harmful alcohol and drug use
- Prevention of family violence and promotion of gender equality



The Health and Wellbeing Action Plan subject to consideration in this agenda sets out the activities we will undertake to address priorities and the expected health outcomes of our actions.

#### **Options**

- 1. To adopt the Wellbeing Action Plan 2023–2025 as presented.
- 2. Request further changes to the Wellbeing Action Plan 2023–2025.
- 3. Choose not to adopt the Wellbeing Action Plan 2023–2025.

#### **Communications and Engagement**

#### **Community Engagement**

The purpose of this report is to inform the community regarding this proposal. The Borough of Queenscliffe and its stakeholders play a vital role in protecting, improving, and promoting public health and wellbeing within the municipal area.

The 2021–2025 Council Plan and the integrated Municipal Health and Wellbeing Plan was subject to community consultation, and review by internal and external stakeholders including the Department of Health.

#### Collaboration

There are no collaboration requirements associated with this report.

#### **Governance Context**

#### Relevant Law

Local Government Act 2020 Public Health and Wellbeing Act 2008

#### Charter of Human Rights

This report has had consideration to, and complies with, the *Charter of Human Rights* and *Responsibilities Act 2006*.

#### Gender Equality Act 2020

The *Gender Equality Act 2020* requires a Gender Impact Assessment to be undertaken when the Council develops or reviews any Council policy, program or service that has



a direct and significant impact on the public. Has a Gender Impact Assessment been undertaken in respect of the matters in this Council Report?

The Health and Wellbeing Plan Action Plan has a direct and significant impact on the public; however a Gender Impact Assessment has not been completed due to resourcing. Gender Impact Assessments will be done on the individual actions contained within the Plan.

# Regional, State and National Plans and Policies

Victoria Public Health and Wellbeing Plan 2019–2023, State of Victoria 2019

#### **Legal and Risk Implications**

Not applicable.

#### **Related Documents**

Annual Plan 2022–2023 Community Vision 2021–2031 Council Plan 2021–2025 Financial Plan 2022–2032

#### **Disclosure of Interest**

No officer involved in the preparation of this report has any conflicts of interest.

#### **Considerations**

#### **Environmental Sustainability**

The Annual Plan 2023–24 provides information in relation to Council commitment to Environmental sustainability.

#### <u>Financial and resource implications</u>

This project will be delivered using existing Council resources.

#### **Innovation and Continuous Improvement**

Not applicable.



#### **Implementation**

#### **Operational Impacts**

This project will be delivered with existing operational resources.

#### **Implementation Process**

Council will review the Action Plan annually in order to incorporate specific actions into the Annual Plan and the Annual budget. The priorities and actions identified annually or across the life of the Action Plan will be implemented through the following:

- Internal business units within Council as part of their operations and projects.
- In collaboration and shared responsibility with external partnerships

Council will provide updates on the progress of the implementation of the Wellbeing Action Plan 2022–2025 through the Annual Report and the quarterly report mechanisms.

#### **Attachments**

1. Health & Wellbeing Action Plan 2023 - 2025 [**12.1.1** - 7 pages]



### 13. Environment

13.2.	Provision of Tree Maintenance services Contract 2023/02
Author:	Vegetation & Foreshore Officer
Portfolio:	Governance & Finance
Councillor:	Vacant

#### **Purpose**

The purpose of this report is to present Council with the tender submissions received and present the recommended panel of contractors for the Tree Maintenance services.

### **Executive Summary**

Portfolio 5: Governance and Finance

Strategic Objective: To provide a financially viable Council that is accountable,

transparent and practices good governance.

Priority 3: Accountable and transparent governance

A short one year with extensions contract for Tree Maintenance Services concluded and to comply with Council's procurement policy, a new contract was required.

This report recommends awarding the contract to a panel of contractors to provide a range of tree maintenance services.

The tender 2023/02 received 2 submissions and Council officers evaluated and recommend that both contractors are offered the contract.

- Acorn Tree Services
- Asplundh Tree Experts (T/A Summit Open Space Services)

For the contract for 3 years with possible extensions of 1 year plus 1 year. Budget allocation for tree maintenance service is \$125,000 a year.



#### **RESOLUTION**

# **Cr Ross Ebbels / Cr Robert Minty**

That Council awards the Provision of Tree Services Contract 2023/02 to both tender submissions being to Acorn Tree Services, and Asplundh Tree Experts (T/A Summit Open Space Services).

**CARRIED** 



#### **REPORT**

#### **Background**

Each year Council undertakes a range of tree maintenance services throughout the Borough. These arise from customer enquiries, arborist inspection reports and ongoing tree maintenance. Specialised equipment and qualifications are required to undertake the majority of the tree work which range from:

- Formative pruning
- Tree removals
- Stump grinding
- Dead wooding
- Road and footpath envelope clearance
- Canopy reduction and uplifting

Engaging adequately qualified contractors ensures the safety and health of the trees and public safety. Due to the budget allocation, expenditure and to ensure compliance with Council's CP013 Procurement Policy and tender process was required.

#### **Discussion**

The tender was advertised on the 19 May 2023 and closed on 9 June 2023 through Tenderlink. The tenders were evaluated by the following council officers:

- Steve Quick- Road and Infrastructure Engineer
- Melissa Gunn- Vegetation and Foreshore Officer
- Abbey Tatterson- Acting Manager Community

The evaluation panel assessed the tender submissions against an agreed criteria which includes experience and performance, methodology, local content and price.

The proposed panel of contractors will operate at scheduled rates based on range of services and required plant.

The award of this tender will secure a panel of contractors for tree maintenance services for 3 years with possible extension for 1 year, plus 1 year.

The evaluation panel recommends both contractors to be awarded the contract due to each holding different qualifications required for a range of tree services.



#### **Options**

- 1. Approve the recommendation of panel of contractors for the Contract 2023/02 Provision of Tree Maintenance Services
- 2. Request further information before awarding the contract.
- 3. Readvertise the tender for Contract 2023/02 Provision of Tree Maintenance Services

#### **Communications and Engagement**

#### **Community Engagement**

The purpose of this report is to inform the community regarding the outcome of the tender process for Contract 2023/02 Provision of Tree Maintenance Services

#### **Collaboration**

There are no collaboration requirements associated with this report.

#### **Governance Context**

#### Relevant Law

Local Government Act 2020

#### <u>Charter of Human Rights</u>

This report has had consideration to, and complies with, the *Charter of Human Rights and Responsibilities Act 2006*.

#### **Gender Equality Act 2020**

The *Gender Equality Act 2020* requires a Gender Impact Assessment to be undertaken when Council develops or reviews any Council policy, program or service that has a direct and significant impact on the public. Has a Gender Impact Assessment been undertaken in respect of the matters in this Council Report?

No; while the matters in this report do have a direct impact on the public, it is not considered sufficiently significant to require a Gender Impact Assessment.

# Regional, State and National Plans and Policies Not Applicable.



### **Legal and Risk Implications**

Not applicable.

#### **Related Documents**

**CP13 Procurement** 

#### Disclosure of Interest

No officer involved in the preparation of this report has any conflicts of interest.

#### **Considerations**

#### **Environmental Sustainability**

Not applicable.

### Financial and resource implications

This project will be delivered using existing Council resources.

### Innovation and Continuous Improvement

Not applicable.

#### **Implementation**

## **Operational Impacts**

This project will be delivered with existing operational resources.

#### **Implementation Process**

This project will be delivered by existing staff and resources.

#### **Attachments**

1. CONFIDENTIAL - Evaluation Scoresheet [**13.2.1** - 1 page]



# 14. Local Economy

No reports to consider.



# 15. Heritage, Planning & Infrastructure

Cr Donnie Grigau left the Chamber at 8:37pm.

15.1.	Planning Permit Activity Report
Author:	Senior Planner
Portfolio:	Heritage, Planning & Infrastructure Cr Michael Grout

#### **Purpose**

The following table provides a summary of the planning permit activity during the last month.

## **Executive Summary**

The following table provides a summary of the planning permit activity from the last report published to the close of business on 19 June 2023.

CATEGORY	TALLY
Current applications	10
Applications finalised since last report	12
New applications received since last report	8
Total number of active permit applications	17
VCAT matters yet to be determined	3
Development Plan & Planning Scheme Amendment Summary	3
Report	

#### **RESOLUTION**

# **Cr Robert Minty / Cr Isabelle Tolhurst**

That the Planning Permit Activity Report be received.

**CARRIED** 



# a. Current Applications

App. No	Date Received	Address	Proposal	No. of objections	Status
2021/048	27/05/2021	200-204 Point Lonsdale Road Point Lonsdale	Buildings and works associated with the construction of a two storey building comprising four (4) shops and twelve (12) dwellings, use of the site for commercial premises, reduction of the standard carparking requirement of Clause 52.06, alteration to and creation of access to a road in a road zone category 1	9	Application on hold (at the request of the applicant)
2022/044	02/05/2022 (Amended 03/06/2022)	6 McDonald Road Queenscliff	Use of the land for a helicopter landing site	31	Decision deferred by Councillors
2022/131	23/12/2022	7 Henry Street Queenscliff	Construction of two dwellings (two storey), variation to the setback requirements of Design and Development Overlay Schedule 1 and subdivision of the land into two (2) lots	1	Under consideration
2023/007	14/02/2023	26 Learmonth Street Queenscliff	Part demolition, alterations and extensions (two storey) to an existing dwelling individually listed in a Heritage Overlay and variation to the site coverage and side setback requirements of Design and Development Overlay Schedule 1 on a lot less than 300m <sup>2</sup>	1	Under consideration
2023/022	23/03/2023	34 Point Lonsdale Road Point Lonsdale	Removal and lopping of native vegetation	0	Under consideration



2023/025	18/04/2023	29-31 Flinders	Buildings and works for the	0	Public notification
		Street	construction of a two storey		Referral to CFA
		Queenscliff	residential building and fence		
			associated with a section 2		
			use, display signage,		
			alteration to the internal		
			driveways and drop off area,		
			new outdoor play areas to the		
			northeastern side of the site		
2023/027	20/04/2023	9A Mercer	Construction of an outbuilding	2	Under
		Street	(studio)		consideration
		Queenscliff			
2023/029	20/04/2023	2A Bellarine	Construction of two	0	Under
		Highway	outbuildings		consideration
		Queenscliff			
2023/030	27/04/2023	27-31 Winterley	Alterations and extensions to	0	Public notification
		Road	an existing dwelling		
		Point Lonsdale			
2023/032	09/05/2023	20 Flinders	Alterations and extensions to	0	Under
		Street	an existing dwelling and		consideration
		Queenscliff	variation to the setback		
			requirements of Design and		
			Development Overlay -		
			Schedule 1		

# **b.** Applications Finalised Since Last Report

App. No	Date Received	Address	Proposal	Status
2021/018	25/02/2021	134 Hesse	Installation of Telstra telecommunication	Application
		Street	tower in a Heritage Overlay (Queenscliff	withdrawn
		Queenscliff	Recreation Reserve)	
S2022/023	05/05/2023	2 Hobson Street	Secondary consent amendment	Amended permit
		Queenscliff		issued
2023/010	17/02/2023	44 Flinders	Construction of a two storey dwelling	Notice of decision
	(Amended	Street		to grant a permit
	28/4/2023)	Queenscliff		issued
2023/011	22/02/2023	2 Simpson	Construction of a two storey dwelling and	Permit issued
		Street Point	front fence and variation to the site coverage	
		Lonsdale	and setback requirements of Design and	
			Development Overlay – Schedule 4	
2023/012	28/02/2023	42 Flinders	Subdivision of the land into two (2) lots and	Permit issued
		Street	alter access to a road in a Transport Zone 2	
		Queenscliff		



App. No	Date Received	Address	Proposal	Status
2023/013	03/03/2023	10 Victor Street Point Lonsdale	Construction of a two storey dwelling and removal of native vegetation	Permit issued
2023/015	15/03/2023	82 Hesse Street Queenscliff	Alterations and extensions to an existing building in a Heritage overlay area	Permit issued
2023/017	16/03/2023	20 Crows Nest Place Queenscliff	Demolition of an existing dwelling and construction of a two storey dwelling in a Heritage Overlay area	Permit issued
2023/019	20/03/2023 (Amended 30/05/2023)	20 Victor Street Point Lonsdale	Construction of a two storey dwelling	Permit issued
2023/021	21/03/2023	21 Glaneuse Road Point Lonsdale	Construction of a dwelling	Permit issued
2023/031	05/05/2023	115 Glaneuse Road Point Lonsdale	Alterations to an existing dwelling	Permit issued
V2023/034	02/06/2023	2 Pentland Road Point Lonsdale	Construction of an outbuilding	Permit issued

# c. New Applications Received Since Last Report

App. No	Date Received	Address	Proposal	No. of objections	Status
2023/033	26/05/2023	28-30 Buckleys Road Point	Alterations and extensions to an existing dwelling	0	Under consideration
V2023/034	02/06/2023	2 Pentland Road Point Lonsdale	Construction of an outbuilding	N/A	Permit issued
2023/035	02/06/2023	38 Jordan Road Point Lonsdale	Subdivision of the land into two (2) lots	0	Under consideration
2023/036	02/06/2023	Citizens Park Gellibrand Street Queenscliff	Removal of a tree	0	Under consideration
2023/037	02/06/2023	Bellarine Highway Queenscliff	Removal of a cypress tree	0	Under consideration
2023/038	08/06/2023	90 Hesse Street Queenscliff	Demolition and construction of a front fence on a site individually listed in a Heritage Overlay	N/A	Under consideration
2023/039	02/06/2023	2 Egerton Street Point Lonsdale	Construction of a two storey dwelling and removal of native vegetation	0	Further information requested 9 June 2023



App. No	Date Received	Address	Proposal	No. of objections	Status
V2023/040	16/06/2023	84 Hesse Street Queenscliff	External painting of a building in a Heritage overlay area	N/A	Initial assessment

# d. VCAT Applications

App. No	Date Received	Address	Proposal	Status
2022/059	09/06/2022	20-26 Hesse	Use and development of the site for ten	VCAT application
		Street Queenscliff	(10) dwellings in a Heritage Overlay area,	for review lodged
			subdivision of the land into ten (10) lots	by objector
			with common property, access to a	Compulsory
			Transport Zone 2 and variation to	conference 19
			easements	June 2023
2022/083	04/08/2022	5 Beach Street	Part demolition, alterations and extensions	VCAT application
		Queenscliff	and relocation on site of an existing	for review lodged
			dwelling in a Heritage Overlay area,	by applicant
			construction of fences and variation to the	Hearing 27 & 28
			site coverage requirements of Design and	July 2023
			Development Overlay –	
			Schedule 6	
2022/119	21/11/2022	2A Nicholas Court	Alterations and extensions to an existing	VCAT application
		Point Lonsdale	dwelling	for review lodged
				by objector
				Compulsory
				conference 18
				August 2023
				Hearing 16
				October 2023



# e. Development Plan & Planning Scheme Amendment Summary Report

Reference no.	Details	Status
C37quen	Proposed application of additional controls on three (3)	C37quen has no formal status.
	Monterey Cypress trees on the Bellarine Highway	Council officers are awaiting
		incorporation of the Bellarine
		Distinctive Area and Landscape
		Statement of Planning Policy into
		the Queenscliffe Planning
		Scheme before progressing
		C37quen
C39quen	Proposed administrative corrections to the Queenscliffe	C39quen has no formal status.
	Planning Scheme	Council officers are working to
		identify policy neutral
		administrative corrections to the
		Queenscliffe Planning Scheme.
DP2	Queenscliff Ferry Terminal (1 Wharf Street East,	Referral to DEECA
	Queenscliff): Proposed amendment to incorporate an	
	all abilities public access pathway to the beach	

#### <u>Legend</u>

Italics Amendment or extension of time request to application previously determined by Council

#### **Bold Officer delegation removed**

- V VicSmart application
- S Secondary consent approval issued



### 16. Governance & Finance

*Cr Donnie Grigau returned to the Chamber at 8:43pm.* 

16.1.	Budget 2023/24 & Financial Plan
Author:	Manager Finance & Corporate Services
Portfolio:	Governance & Finance
<b>Councillor:</b>	Vacant

# **Purpose**

The purpose of this report is to seek Council support to:

- 1) Adopt the 2023–24 Budget;
- 2) Declare the rates and charges for the 2023–24 year; and
- 3) Adopt the Financial Plan 2023–24 to 2032–33.

with or without modification, after having considered all public submissions made in respect of the draft Council Budget and the draft Financial Plan during the community consultation period.

#### **Executive Summary**

Portfolio 5: Governance and Finance

Strategic Objective: To provide a financially viable Council that is accountable,

transparent and practices good governance.

Priority 1: Maintain and build the financial sustainability of the Borough

Priority 3: Accountable and transparent governance

The budget details the financial resources required over the next year to fund the large range of services Council provide to the community. It also includes details of capital expenditure allocations to improve and renew Council's physical infrastructure, buildings and operational assets as well as funding proposals for a range of operating projects. This budget is prepared in accordance with the requirements of the *Local Government Act 2020*.



The purpose of the Financial Plan is to provide stability, predictability and to establish a framework for the effective mitigation and management of strategic financial risk. Importantly, the Plan should show how the viability and financial sustainability of Council will be achieved and maintained over the 10-year period.

Management endorses the Budget 2023–24 and the Financial Plan as financially responsible; it will enable Council to maintain existing services and infrastructure, and deliver priority projects and services that are valued by our community.

#### **RESOLUTION**

#### Cr Ross Ebbels / Cr Donnie Grigau

#### That Council:

- 1. Notes that fourteen (14) submissions were received and considered in relation to the 2023–24 draft Budget and draft Financial Plan the 2023–24 to 2032–33;
- 2. Notes the Council's responses provided for community submissions;
- 3. Notes the amendments to the 2023–24 Draft Budget summarised in this Council paper;
- 4. Adopts the 2023–24 Budget;
- 5. Adopts the Financial Plan 2023–24 to 2032–33;
- 6. Declares the amount of rates and charges intended to be raised as follows and that the general rates will be raised by the application of the differential rates included in the 2023–24 Budget

General Rates	cents/\$CIV
General rate for rateable residential properties	0.146823
General rate for rateable residential vacant land properties	0.183529
General rate for rateable commercial properties	0.190870
General rate for rateable tourist accommodation properties	0.161506
Rate concession for rateable cultural and recreational	0.036706
properties	

Waste Management Charges	Per Property
Standard kerbside waste	315.00
An additional kerbside bin (per any bin)	130.00
Public waste	111.00



- 7. Declares that rates, rating differentials and charges for the period 1 July 2023 to 30 June 2024 conform with Council's Revenue and Rating plan and will be applied as outlined in section 4.1.1 of the 2023–24 Budget;
- 8. Notes that general rates must be paid by four instalments made on or before the following dates:

Instalment 1 – 30 September 2023

Instalment 2 – 30 November 2023

Instalment 3 – 28 February 2024

Instalment 4 – 31 May 2024

- 9. Requires that any person pay interest on any amounts of rates and charges which:
  - 1. that person is liable to pay; and
  - 2. have not been paid by the dates specified for their payment; and
  - 3. are not specifically waived as part of Council's Rates Assistance policy.
- 10. Authorises the Chief Executive Officer to levy and recover the 2023-24 general rates and annual service charges;
- 11. Approves the fees and charges as set in the Appendix A of the 2023–24 Budget;
- 12. Gives public notice that Council has adopted the 2023–24 Budget and the Financial Plan 2023–24 to 2032–33.

**CARRIED** 



#### **REPORT**

#### **Background**

#### **Local Government Act 2020**

- Section 94 of the Local Government Act 2020 provides that Council must prepare and adopt a Budget for each financial year and the subsequent 3 financial years;
- Section 96 of the Local Government Act 2020 provides that Council must develop the budget in accordance with its community engagement policy;
- Section 91 of the *Local Government Act 2020* provides that Council must develop, adopt and keep in force a Long-Term Financial Plan for period of at least the next 10 financial years in accordance with its deliberative engagement practices.

#### 2023–24 Draft Budget Process

Councillors and officers have worked together over many months in developing the Budget to ensure it meets the needs and aspirations of our community. Council has developed and put on public exhibition the 2023–24 Budget in accordance with the requirements of the *Local Government Act 2020*. The process to develop the budget included:

- Pre-budget survey November 2022;
- Councillors and officers considered development of proposed budgets at nine
   (9) briefings November 2022 to June 2023;
- Proposed budget submitted to Council for consideration 26 April 2023;
- Draft Budget available for public inspection and comment 27 April 2023;
- Public submission process undertaken April/May 2022;
- Draft Budget presentation to the community 10 May 2023;
- Submissions period closed 25 May 2023;
- Submissions considered by Council 31 May 2023; and
- Final Budget presented to Council for adoption 28 June 2023

#### Financial Plan Process

While the Act requires Council to adopt the Financial Plan by 31 October in the year following a general election, Councillors and officers have considered and reviewed the Financial Plan during the 2022–23 budget process and have made amendments



to ensure it remains up to date. Council also provided an opportunity for the community to make submissions on any proposal contained in the updated Financial Plan as a part of the annual budget process.

#### **Discussion**

#### Changes to the 2023-24 Draft Budget

During the exhibition period Council received additional feedback from the community. In response, Council has made some amendments to the draft 2023–24 budget. These changes are summarised below:

Rates: The Valuer-General Victoria (VGV) has finalised the last supplementary valuation for the 2022–23 financial year since issuing of the draft budget. This supplementary valuation has considered some of the significant property improvements/developments completed recently within the Borough resulting an increase in the annualised rates for the 2022–23 financial year. There is an increase of \$49,000 in rates income for the 2023–24 financial year because of the increase in annualised rates for the current year.

<u>Property Valuation</u>: The VGV has now certified the general valuation of all rateable land and non-rateable leviable land in the Borough of Queenscliffe. As a result, there have been minor changes to the advertised general rates of each property class as shown below. The changes in valuation data impact only the distribution of rates across the Borough and not the total rates income of Council.

Type or class of land	Draft Budget cents/\$CIV	Final Budget cents/\$CIV
General rate for rateable residential properties	0.146792	0.146823
General rate for rateable residential vacant land properties	0.183491	0.183529
General rate for rateable commercial properties	0.190830	0.190870
General rate for rateable tourist accommodation properties	0.161472	0.161506
Rate concession for rateable cultural and recreational properties	0.036698	0.036706



#### Waste management charges:

The Council has decided to put on hold the conversion of the Waste Management Officer role to a full-time role until the State Government finalise the new compliance and governance requirements for waste services. This has resulted in \$8,000 reduction in waste management charges which transform into a \$3.24 reduction in waste charges for a residential property compared against the draft budget.

Type or class of land	Draft Budget	Final Budget	Change
	\$	₩	\$
Residential	429.24	426.00	(3.24)
Residential vacant land	112.72	111.00	(1.72)
Commercial	112.72	111.00	(1.72)
Tourist accommodation	429.24	426.00	(3.24)

<u>Grants – operating (recurring)</u>: Adjusted to reflect the confirmed allocation of Financial Assistance Grant (FAG) for 2023–24. There is a 5.5% increase (increase of \$29,000) in the amount of 2023–24 FAG allocation for the Borough compared to the 2022–23 grant allocation. Details of the FAG received and the financial year to which the allocation is applicable are summarised below.

	Grant Payment Year					
	2020-21	2021-22	2022-23	2023-24	Total	Change
<b>Grant Allocation</b>						
Year	\$	\$	\$	\$	\$	%
2021–22 Allocation	126,470	377,188	-	-	503,658	
2022–23 Allocation		482,780	27,084	-	509,864	1.2%
2023–24 Allocation		96,242	-	441,718	537,960	5.5%
Total		956,210	27,084	441,718		

<u>Grants – operating (non-recurring)</u>: Council has been able to secure grant funding to cover all expenses associated with asbestos removal work at the old Fisherman's Co-Op building. The estimated total grant for this project is \$433,000. Council does not foresee any financial risk with this project as Victorian Asbestos Eradication Agency has confirmed additional funding to cover cost associated with any latent conditions.



<u>Employee cost</u>: The following two proposed positions have been removed from the final budget (reduction of \$147,000);

- \$126,500, Executive-level administrative assistance officer, key project management and Council governance support; and
- \$20,500, Incremental cost of converting the Waste Management Officer role to a full-time role.

Materials and services: Net reduction of \$8,500 is made up of the following changes:

#### Reductions

- \$414,000, Council has decided to defer/revise the scope of the following nonrecurring operating projects funded via specific reserves. The remaining funds will be kept in the respective reserves for future work associated with relevant projects:
  - Golightly Development Engagement Plan, the budget allocation reduced to \$50,000 from \$350,000,
  - Marine Coastal Management Plan, no budget allocation is included in the final budget. Council will review funding requirements after completing the initial work internally and seeking any grant funding opportunities available, and
  - Queenscliff CBD 24-hour toilet, the project has been renamed as "Review of Council's public toilet strategy". The budget allocation has been reduced to \$10,000 from \$20,000.
- \$20,000, Disability Action Plan, the budget allocation has been reduced to \$10,000 from \$30,000. Predominantly work to be managed in house by additional staff resources allocated.
- \$10,000, Child/family services and facilities review, the budget allocation has been reduced to \$5,000 from \$15,000. Work to be managed internally, through asset management plan updates/reviews, services, comms with young people, working with local schools etc.
- \$10,000, Lighthouse Arts Collective (support programming), no budget allocation is included in the final budget.

#### *Increases*

- (\$433,000), estimated cost associated with asbestos removal work at the old Fisherman's Co-Op (100% grant funded).
- (\$10,000), extra budget provision to support community events in addition to the additional \$15,000 included in the draft budget (total additional funding included in the 2023–24 budget is \$25,000).



• (\$2,500), Bull Ring Tree Planting, the project has been renamed as "Bull ring planting and wayfinding". The budget allocation has been increased to \$7,500 from \$5,000.

<u>Net movement in reserves</u>: Specific reserves have been adjusted to reflect the changes to non-recurring projects funded via reserves and the change in the general reserve balance reflects the net impact of other changes. The 2023–24 budget projects total transfer of \$258,000 to the general reserve.

<u>Fees and charges schedule (Appendix A)</u>: Legislated fees and charges have been updated based on the revisions included in the Victorian Government Gazette: - G16 issued, Tuesday 23 May 2023. Further to this, an electric vehicle charge rate of \$0.45 per Kilowatt hour (cents 45/ Kwh) has been included.

The impacts of the above changes on the underlying result outcome reported through the Local Government Performance Reporting Framework (LGPRF), the outcome reported after excluding non-recurring operating expenses, non-recurring operating grants and adjusted for the timing of recurring operating grants (based on the Council Plan measure), are summarised below.

Change	Underlying surplus/ (deficit)		
	LGPRF	On recurring basis	
Underlying result as per the draft budget	(990,000)	(56,000)	
Rates: Additional rates income	49,000	49,000	
<b>Waste management charges:</b> Reduction in waste management charges	(8,000)		
Grants – operating (recurring): Additional FAG	29,000	29,000	
Grants – operating (non-recurring): Asbestos removal work	433,000		
Employee cost:			
Removal of executive-level administrative assistance officer position	126,500	126,500	
Savings not converting the Waste Management Officer role to a full-time role	20,500		
Materials and services:			



Change		g surplus/ icit)
	LGPRF	On recurring basis
Golightly Development Engagement Plan, the budget allocation reduced to \$50,000 from \$350,000, (funded via specific reserves)	300,000	
Marine Coastal Management Plan, no budget allocation is included in the final budget (funded via specific reserves)	104,000	
Queenscliff CBD 24-hour toilet, the budget allocation has been reduced to \$10,000 from \$20,000 (funded via specific reserves).	10,000	
Disability Action Plan, the budget allocation has been reduced to \$10,000 from \$30,000	20,000	
Child/family services and facilities review, the budget allocation has been reduced to \$5,000 from \$15,000	10,000	
Lighthouse Arts Collective (support programming), no budget allocation is included in the final budget.	10,000	
Estimated cost associated with asbestos removal work at the old Fisherman's Co-Op (100% grant funded).	(433,000)	
Extra budget provision to support community events in addition to the additional \$15,000 included in the draft budget	(10,000)	(10,000)
Bull Ring Tree Planting, the budget allocation has been increased to \$7,500 from \$5,000.	(2,500)	
Underlying result as per the final budget	(331,500)	138,500

#### 2023-24 Budget

After two decades of low inflation, Australia is experiencing very high inflation. For example, Australian inflation achieved its highest level since the 1990s, with the Consumer Price Index (CPI) increasing by 7.8% over the year to the December quarter of 2022. High inflation translates to increased costs of capital (e.g., interest rates) and goods & services which will affect all organisations albeit to varying levels. The Reserve Bank of Australia (RBA) predicts the inflation at the beginning of the 2023–24 year to be at 6.75% and it to gradually drop to 3.5% by the end of the year.

The budget is prepared on several assumptions, about the economic conditions, including inflation, and how they will affect the operation of the Borough. These



assumptions will be refined and adjusted in quarterly forecast previews as they emerge.

The budget includes a rate increase of 3.5%. This is in line with the State Government's rate capping framework, which has capped rate increases by Victorian councils. The additional income estimated due to the rate increase is \$291,000 (annualised basis). The total rates income for 2023–24 is estimated to be \$7,231,000.

The average rateable property's capital improved value (CIV) in the Borough has increased by 5.7% in the past 12 months. Property valuation changes can vary considerably across the differential rating categories and individual properties in a revaluation year. There is a common misconception that as properties are revalued, Council receives a "windfall gain" of additional revenue. This is not true, as the revaluation process only results in a redistribution of the rate burden across all properties in the municipality.

The total amount of rates collected each year only rises by the rate cap (with inflation and rising costs). Each property in the Borough contributes a percentage of this total amount. The percentage each property contributes depends on the property's value, as assessed by the Victorian Valuer General's Office.

A property that increases in value higher than other properties will contribute more (in 2023–24 properties with more than 5.7% increase). A property that does not increase in value as much as other properties, may end up contributing less. However, most properties (where the increase in value is around 5.7%) will see an increase in contributions closer to the rate cap.

In the past, Council had excluded the cost of staff directly involved in managing waste management operations, in calculating the cost of its waste management services. However, Council has made a decision to include direct staff costs also in calculating waste management services from the 2023–24 year onwards to ensure the financial sustainability of the waste management operations. At the same time, Council has decided to phase the full recovery of direct employee costs associated with the standard kerbside waste service over a couple of years to minimise the impact on waste service users.



The projected increase in waste management charges for a residential property is \$26.00 (6.5%) in 2023–24. Without the phasing of cost recovery, the waste management charges for a residential property should have increased by \$43.30 (11%) in 2023–24.

The total value of the **Budget is \$14.8 million (on cash basis)**, which includes an **operating budget of \$12.0 million** and a **capital works program of \$2.8 million** to provide new infrastructure and improve roads and facilities around the Borough.

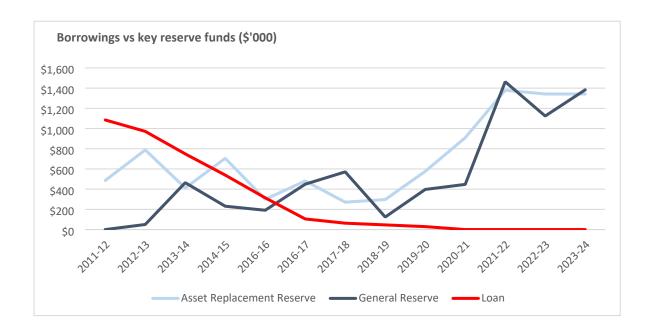
The **total value of new operating initiatives and new operating cost commitments** included in the budget is **\$702,500**, with a Council contribution of \$114,500 in addition to \$50,000 from the proceeds of sales of Murray Road land for an operating project to develop a Golightly Development Engagement Plan.

Further, **\$1,400,000** has been allocated in the budget for **new capital works** to be commenced in 2023–24 with a Council contribution of \$240,000.

On a cash basis, the Budget is a balanced budget with a zero-debt balance sheet after transferring \$259,000 to the general reserve for future use. Despite the inflationary pressures on materials, goods, and services, the Budget does not draw any funds out from the general reserve.

The budget projects a general reserve balance of \$1.4 million at the end of the financial year 2023-24, with a debt-free balance sheet. This indicates a significant turnaround in the financial position of the Borough compared to the situation the Council was in at the end of the 2011–12 financial year (zero general reserve balance with over \$1 million debt in the balance sheet).





The Local Government Performance Reporting Framework (LGPRF) based projected underlying result for the 2023–24 year is a deficit of \$331,500 (-2.5%).

The LGPRF based underlying result is impacted by the timing of recurring operating grants (especially FAG), non-recurring operating grants and non-recurring operating expenses included in the budget of a particular year. As a result, the underlying result is more meaningful when it is assessed excluding the impact of non-recurring operating income and expense items and adjusted for the timing of recurring operating grants, where applicable, as defined in the Council Plan of the Borough.

The projected adjusted underlying result after excluding non-recurring operating expenses, non-recurring operating grants and adjusted for the timing of recurring operating grants is a surplus of \$138,500 (1.22%) for the 2023–24 financial year. The impact due to the increase in employee costs has been offset by additional interest income from term deposits due to elevated investments in term deposits and projected above-average interest rates for the 2023–24 financial year.

A reconciliation between the LGPRF and recurring basis underlying results are provided below.



Underlying Result	Forecast	Budget
	Actual	
	2022–23	2023–24
	\$′000	\$′000
Based on the LGPRF measure		
Surplus / (deficit) for the year (as per the	1,999	1,085
Comprehensive Income Statement)		
Less: Grants – capital (non-recurrent)	(2,239)	(1,417)
Less: Contributions – monetary – capital	0	0
Adjusted underlying surplus / (deficit)	(240)	(331)
Adjusted Underlying Result – %	-1.9%	-2.5%
On recurring basis (based on the Council Plan measure)		
Adjusted underlying surplus / (deficit) - LGPRF	(240)	(331)
Adjusted for:		
Allocating FAG to the year they relate	499	96
Annualised Road to Recovery grant (R2R)	40	40
Removal of grant-funded non-recurring operating project	0	(13)
related costs net of grant (council contribution)		
Removal of non- recurring operating project related costs	331	252
funded via Council's own funds (reserve and operational		
cash) – Note 1.		
Removal of waste management cost to be recovered in	64	14
future years		
Removal of costs associated with parallel running of new		90
and existing systems for planned system changeover		
Removal of the impact of the sale of assets	(735)	(35)
Adjusted underlying surplus / (deficit)	(40)	139
Adjusted Underlying Result – %	-0.37%	1.22%

Note1: Non-recurring operating project-related costs funded via Council's own funds (reserve and operational cash)



Project	Budget 2023-24 (\$)
Funded via specific reserves	
Continue with the review of Fisherman's Flat Heritage Overlay	90,000
Development of a Golightly Development and Engagement Plan	50,000
Installation of signage that includes recognition of Wadawurrung	20,000
Country	
Review of Council's public toilet strategy	10,000
Funded via operating cash	
Continue with the development of the Reconciliation Action Plan	20,000
Installation of a digital web-based door locking system to the	18,000
central amenity block of Queenscliffe Tourist Park	
To conduct a Wadawurrung cultural and heritage	15,000
review/assessment	
Development of a Disability Action Plan;	10,000
Bull ring planting and wayfinding	7,500
Conduct Wadawurrung cultural and heritage awareness training	6,000
for the community and Council	
To conduct a needs analysis for child/family services and facilities,	5,000
potential inclusion of youth taskforce	
Total	251,500

The budget 2023–24 satisfies all other financial sustainability indicators specified in the Council Plan.

#### Financial Plan 2023-24 to 2032-33

The financial plan has been prepared based on various assumptions as detailed on page 9 and 10 of the plan.

The financial plan projections sit within the projected rates cap over the next 10-year period meeting the Council's commitment to maintaining future rates increases at or within the capped rate.

Due to the implementation of kerbside waste management transition initiatives and the recovery of direct staff cost, waste management charges (per residential property) are expected to increase on average by 5.5% each year for the next five years. Council has decided to phase the full recovery of the cost associated with kerbside waste management transition initiatives and direct employee costs of waste operations over 5 years to minimise the impact on the waste service users.



The Local Government Performance Reporting Framework (LGPRF) based measure is projecting an average annual underlying surplus of \$26,000 over the 10-year planning horizon despite that fact that Council has earmarked a couple of non-recurring operating projects for future years.

Council is projecting an average annual underlying surplus excluding the impact of non-recurring transactions (based on the Council Plan measure) of \$95,000 over the 10-year planning horizon which is an improvement from the 10-year average underlying deficit of \$204,000 recorded in the 2022–2032 Financial Plan.

Despite the increase in recurring expenses, the improvement in the underlying result can be attributable to:

- Ongoing operational grant support confirmed by Better Boating Victoria for maintenance and upkeep of upgrade boat ramp;
- Notional recurrent interest income included in the Financial Plan based on the budget assumption that sales proceeds from the sale of Murray Road will be used for investment opportunities that will generate at minimum the interest income the Council could have otherwise earned; and
- Recovery of direct employee costs of waste management operations via waste management charges.

The above items have contributed positively, in excess of \$300,000 annually, to the Council Financial Plan.

The Financial Plan forecasts \$25.9 million investment in existing assets over the next 10 years. Asset renewal work and reasonable asset upgrade works have been prioritised in the Plan over any new capital work. This is to avoid any detrimental impact on the financial sustainability of the Council resulting in additional asset renewal requirements in the future. Only high-level cost estimates have been used in the Plan, with the scope and timing of these projects subject to community consultations and detailed feasibility assessments. However, Council will have to depend heavily on external grant funding opportunities to undertake potential capital projects identified in the draft financial plan.

**No new property sales are planned** during the next 10 year period except for the annual replacement of motor vehicles.

Council will continue to have a **debt free balance sheet** over the 10-year planning horizon.



Based on the 10-year average, Council's projected financial performance over the 10-year planning horizon satisfies all financial sustainability indicators specified in the Council Plan.

There may also be additional opportunities for Council to achieve operational efficiencies and additional ongoing income as a result of ongoing initiatives and projects (new operating model to manage tourist parks, BoQ ICT transformation, future investment in amenities in tourist parks to enhance visitor experience, etc.). Details of cost efficiencies and additional income figures are not possible to estimate until project plans and operational requirements are further developed.

Council needs to be careful about creating or acquiring new and significantly upgraded assets which will result in significant additional ongoing cost commitments, without supporting income.

The long-term outlook for Council will depend on careful and prudent planning, in particular when considering the need and ongoing management of new assets. The impacts of rate capping, limited opportunities for rate income growth, community expectations about service levels and the ongoing management of existing assets will continue to provide financial challenges for the Borough in the coming years.

#### **Options**

- 1. Endorse the Budget 2023–24 and the Financial Plan 2023–24 to 2032–33 as presented.
- 2. Request officers to make further amendments to the Budget 2023–24 and the Financial Plan 2023–24 to 2032–33.

#### **Communications and Engagement**

#### **Community Engagement**

At the Council meeting held on Wednesday 26 April 2023, Council resolved to give public notice that it had prepared a draft budget for 2023–24 and a draft financial plan 2023–24 to 2032–33 and resolved to exhibit the documents for the period commencing on Thursday 27 April 2023 and concluding at 4:00pm on Thursday 25 May 2023, in line with Council policy CP003, Community Engagement.



During the public submission period, the Mayor and officers presented key aspects of the draft budget and the financial plan at a community session held on 10 May 2023; there was an opportunity for questions on the draft budget and the financial plan to be answered by the Mayor and Council officers.

At the close of public submission period on 25 May 2023, fourteen (14) public submissions were received. Subsequently, seven (7) submitters presented their submission in person to Councillors at a Council Assembly on Wednesday, 31 May 2023.

Officers provided responses for each submission received to Councillors ahead of the Council Assembly, and Councillors considered all submissions received at the Council Assembly on Wednesday, 31 May 2023.

All submitters will be provided with written responses, including responses to queries, comments or questions raised.

#### Collaboration

The budget and the financial plan has been prepared based on the Local Government Better Practice Guides, Model Budget 2023–24 and Financial Plan 2023–24 to 2032–33.

#### **Governance Context**

#### Relevant Law

Local Government Act 2020

Local Government (Planning and Reporting) Regulations 2020

#### <u>Charter of Human Rights</u>

This report has had consideration to, and complies with, the *Charter of Human Rights* and *Responsibilities Act 2006*.

#### **Gender Equality Act 2020**

The *Gender Equality Act 2020* requires a Gender Impact Assessment to be undertaken when the Council develops or reviews any Council policy, program or service that has a direct and significant impact on the public. Has a Gender Impact Assessment been undertaken in respect of the matters in this Council Report?



The Budget has a direct and significant impact on the public, however a Gender Impact Assessment has not been completed due to resourcing. Gender Impact Assessments will be done on the individual actions contained within the Budget.

# Regional, State and National Plans and Policies Not Applicable.

#### **Legal and Risk Implications**

The budget provides useful information to Councillors and officers in relation to the financial sustainability of Council's operations and an effective tool to monitor ongoing financial performance.

#### **Related Documents**

Community Vision 2021–2031 Council Plan 2021–2025 Financial Plan 2022–2032

#### **Disclosure of Interest**

No officer involved in the preparation of this report has any conflicts of interest.

#### **Considerations**

#### **Environmental Sustainability**

The budget provides information in relation to Council's commitment to Environmental Sustainability.

#### Financial and resource implications

The budget and the financial plan provide the opportunity for constant review of Council's financial position and an indication of the availability of financial resources.

#### Innovation and Continuous Improvement

Additional information has been provided in an easy-to-understand manner to enhance the transparency of Council operations.

#### **Implementation**



#### **Operational Impacts**

The report provides financial information about Council's planned operational activities.

# **Implementation Process**

Capital works and operational works programs will be developed and implemented in line with the proposed budget.

#### **Attachments**

- 1. 2023-24 Budget Submission Summary [**16.1.1** 46 pages]
- 2. Final Budget 2023-2024 [**16.1.2** 100 pages]
- 3. Financial Plan 2023-2033 [**16.1.3** 34 pages]



16.2.	Annual Plan 2023/24
Author:	Chief Executive Officer
Portfolio: Councillor:	Governance & Finance Vacant

# **Purpose**

The purpose of this report is to present the Borough of Queenscliff Annual Plan 2023–23 for adoption by Council.

#### **Executive Summary**

At the Ordinary Meeting of Council on 27 October 2021, Council formally adopted the Borough of Queenscliffe Council Plan 2021–2025.

The Annual Plan sets out the programs and projects Council plans to deliver over the 2023–24 financial year.

The Annual Plan outlines the actions Council intends to undertake to further the objectives and address the priorities of the Borough of Queenscliffe Council Plan 2021–2025, and the Municipal Health and Wellbeing Plan which is integrated into the Council Plan.

#### **RESOLUTION**

#### **Cr Isabelle Tolhurst / Cr Robert Minty**

That Council adopts the Annual Plan 2023–24 as amended.

**CARRIED** 



#### **REPORT**

#### **Background**

At the Ordinary Meeting of Council on 27 October 2021, Council formally adopted the Borough of Queenscliffe Council Plan 2021–2025. The Annual Plan sets out the programs and projects Council plans to deliver over the 2023–24 financial year.

The Annual Plan outlines the actions Council intends to undertake to further the objectives and address the priorities of the Borough of Queenscliffe Council Plan 2021–2025, and the Municipal Health and Wellbeing Plan which is integrated into the Council Plan.

#### **Discussion**

The actions in the Annual Plan are the work Council undertakes in addition to the many 'business as usual' activities conducted to ensure services are delivered and Council meets its statutory responsibilities.

The Annual Plan complements the annual budget, which is developed in parallel to provide consistency between Council's work program and the resourcing allocations determined in the budget.

The Annual Budget and Annual Plan are components of the Integrated Strategic Planning Framework prescribed by the *Local Government Act 2020*.

This Annual Plan covers the period that corresponds with the financial year commencing on 1 July 2023 and ending on 30 June 2024. This year's annual Plan also includes a number of projects that have been carried over from the 2022 – 2023 Financial Year. These projects are highlighted in the Annual Plan document.

Progress against the actions in the Annual Plan will be reported through quarterly reports to Council including quarterly financial reports to Council.

#### **Options**

- 1. Endorse the Annual Plan 2023–24 as presented.
- 2. Request further changes to the Annual Plan 2023–24 before endorsing it.



#### **Communications and Engagement**

#### **Community Engagement**

The purpose of this report is to inform the community regarding this proposal.

#### **Collaboration**

There are no collaboration requirements associated with this report.

#### **Governance Context**

#### Relevant Law

Local Government Act 2020

#### **Charter of Human Rights**

This report has had consideration to, and complies with, the *Charter of Human Rights* and *Responsibilities Act 2006*.

#### **Gender Equality Act 2020**

The *Gender Equality Act 2020* requires a Gender Impact Assessment to be undertaken when the Council develops or reviews any Council policy, program or service that has a direct and significant impact on the public. Has a Gender Impact Assessment been undertaken in respect of the matters in this Council Report?

No; this is plan regarding Council programs and services but is not a program or service in its own right and therefore a Gender Impact Assessment is not required.

The actions set out in the Annual Plan will be subject to Gender Impact Assessments and project details and program objectives are developed through the implementation of the Annual Plan 2023–24.

#### Regional, State and National Plans and Policies

G21 The Geelong Region Plan

Growing up in G21 2021

Women's Health and Wellbeing Barwon South West – Respect 2040.

Department of Health and Human Services Climate Change Adaptation Action Plan 2022–2026

Victorian Public Health and Wellbeing Plan 2019–2023



#### **Legal and Risk Implications**

Not applicable.

#### **Related Documents**

Climate Emergency Response Plan 2021–2025 Community Vision 2021–2031 Council Plan 2021–2025 Financial Plan 2022–2032

#### Disclosure of Interest

No officer involved in the preparation of this report has any conflicts of interest.

#### Considerations

#### **Environmental Sustainability**

The Annual Plan 2023–24 provides information in relation to Council's commitment to Environmental Sustainability.

#### Financial and resource implications

This project will be delivered using existing Council resources.

#### <u>Innovation and Continuous Improvement</u>

Not applicable.

#### **Implementation**

#### **Operational Impacts**

This project will be delivered with existing operational resources.

#### **Implementation Process**

This project will be delivered by existing staff and resources.

#### **Attachments**

1. Annual Plan 2023-24 [**16.2.1** - 16 pages]



# 17. Signing & Sealing of Documents

No reports to consider.

# 18. Questions Without Notice

### 18.1. Questions Without Notice Status Update

No Questions Without Notice are outstanding.

#### 18.2. Questions Without Notice

Cr Ross Ebbels asked the CEO how people were chosen to participate in the Customer Satisfaction Survey, and to clarify why some people may not be eligible to participate in the survey?

The CEO advised that the survey is undertaken throughout the year and that JWS Research do a number of surveys each quarter, which is unlike in previous years where the survey was conducted in a shorter period of time. JWS Research are provided with the Council database and are asked to ensure that they survey a representative cross-section of the community, as this allows Council to receive an overview of services from all of the demographics within the community.

Cr Donnie Grigau asked the CEO who drafted the questions?

The CEO advised that JWS Research are provided with a list of questions from the State Government. The Borough can request additional questions at an additional cost if required. Council has only done that on one occasion in the recent past.

Cr Donnie Grigau asked the CEO if the information is fed into the 'Know Your Council' website.

The CEO advised the Government has removed funding for that website and it is no longer functioning.



# 19. List of Council Meetings

# Planning Review Meeting

Wednsday 12 July 2023 at 7:00pm (if required)

# **Ordinary Meeting**

Wednesday 26 July 2023 at 7:00pm Queenscliff Town Hall

# **Councillors Listening Post**

Friday 14 July 2023 at 11:00am to 12:00pm Queenscliff Library

# 20. Close of Meeting

Cr Isabelle Tolhurst declared the meeting closed at 9:08pm.



#### 21.1. ADJUNCT TO 7 – RECORD OF INFORMAL MEETINGS OF COUNCILLORS

The Borough of Queenscliffe Governance Rules (rule 11) require tabling of records of informal meetings of Councillors at the next convenient Council meeting and that their record be included in the minutes of that Council Meeting. If there is a meeting of Councillors that:

- 11.1 is scheduled or planned outside of an Ordinary Meeting of Council for the purpose of discussing the business of Council or briefing Councillors; and
- 11.2 is attended by at least one senior member of Council staff; and
- 11.3 all Councillors have been invited by the Chief Executive Officer; and
- 11.4 a majority of Councillors are present; and
- 11.5 is not a Delegated Committee meeting or Community Asset Committee meeting.

Informal Meeting	Councillors	Officers	Agenda items	Conflict of interest
				disclosures
CEO & Councillors	Cr Tolhurst, Mayor	Martin Gill, CEO	1. Grants and Tiny Town opportunity	Nil.
meeting	Cr Ebbels		2. Queenscliff Maritime Museum solar	
24 May 2023	Cr Grout		panels	
12:30pm – 1:10pm	Cr Grigau		3. Draft budget 2023/24	
Wirrng Wirrng				
Councillors	Cr Tolhurst, Mayor	Martin Gill, CEO	1. Planning Application 2023/010 at 44	Nil.
Assembly Briefing	Cr Ebbels	Tim Crawford, MPCS	Flinders Street, Queenscliff	
24 May 2023	Cr Grout	Gihan Kohobange, MFS	2. Coast and Marine Management Plan	
2:30pm – 5:30pm	Cr Grigau	Brydon, King, SP	update	



Informal Meeting	Councillors	Officers	Agenda items	Conflict of interest disclosures
Wirrng Wirrng		Dinah O'Brien, STP	<ol> <li>G21 Regional Integrated Strategy Presentation</li> <li>Strategic Risk Register</li> <li>Proposed electric vehicle fees &amp; charges</li> <li>Draft Active transport Strategy and public questions</li> </ol>	
Budget Assembly Briefing 2 June 2023 10:00am – 11:30am Wirrng Wirrng	Cr Tolhurst, Mayor Cr Ebbels Cr Grigau	Martin Gill, CEO Tim Crawford, MPCS Gihan Kohobange, MFS Abbey Tatterson, CMT	<ol> <li>Community Budget Submissions</li> <li>Draft Budget 2023/24</li> </ol>	Nil.
Councillors Assembly Briefing 7 June 2023 12:30pm – 5:30pm Wirrng Wirrng	Cr Tolhurst, Mayor Cr Ebbels Cr Grigau	Martin Gill, CEO Tim Crawford, MPCS Gihan Kohobange, MFS Abbey Tatterson, CMT Dinah O'Brien, STP Bridie Ogle, EPO	<ol> <li>Multifactor Authentication</li> <li>Queenscliffe Planning Scheme Review</li> <li>Review of Governance Rules</li> <li>Draft Health &amp; Wellbeing Action Plan</li> <li>Draft Annual Plan 2023/24</li> </ol>	Nil.



Informal Meeting	Councillors	Officers	Agenda items	Conflict of interest disclosures
CEO & Councillors Meeting 9 June 2023 2:30pm – 3:00pm Queenscliff Town Hall	Cr Tolhurst, Mayor Cr Ebbels Cr Grigau	Martin Gill, CEO	Vote of No Confidence email from a member of the community to Councillors	Nil.
Budget Assembly Briefing 16 June 2023 11:00am – 12:15pm Wirrng Wirrng	Cr Tolhurst, Mayor Cr Ebbels Cr Grigau	Martin Gill, CEO Tim Crawford, MPCS Gihan Kohobange, MFS Abbey Tatterson, CMT Steve Ward Carly Douglas, CMT	Draft Budget 2024/24     Draft Financial Plan	Nil.
CEO & Councillors Meeting 21 June 2023 12:30pm – 1:00pm Wirrng Wirrng	Cr Tolhurst, Mayor Cr Ebbels Cr Grigau Cr Minty	Martin Gill, CEO	Tender at 4 Warf St asbestos containing material works outcome, Australian Asbestos Eradication Authority funded works	Nil.
Councillors Assembly Briefing 21 June 2023 2:30pm – 5:00pm	Cr Tolhurst, Mayor Cr Ebbels Cr Grigau Cr Minty	Martin Gill, CEO Tim Crawford, MPCS Gihan Kohobange, MFS Stuart Hansen, MIE	<ol> <li>Provision of tree maintenance services: contract 2023/02</li> <li>Disability Lived Experience Reference Group update</li> </ol>	Nil.



Informal Meeting	Councillors	Officers	Agenda items	Conflict of interest disclosures
Wirrng Wirrng		Abbey Tatterson, CMT Carly Douglas, CMT Steve Ward, CMT Melissa Gunn, VFO Daniel Alexander, CE	<ol> <li>Tender at 4 Warf St asbestos containing material works outcome, Australian Asbestos Eradication Authority funded works</li> <li>Mark Lang: A film about an artist in the Borough</li> <li>The Voice notice of motion update</li> <li>Active Transport Strategy update</li> <li>Cr Grigau Notice of Motion</li> </ol>	

AO – Arts officer	BSA – Business Services Accountant	CC – Communications Coordinator
CMT – Community Manager Team	CEO – Chief Executive Officer	CERP – Project Officer, Climate Emergency Response Plan
CE - Civil Engineer	CSC – Community Services Coordinator	CO – Communications Officer
CSRO – Community Stakeholder Relations Officer	MPCS – Manager Planning & Community Safety	EA – Executive Assistant to the CEO, Mayor and
		Councillors
EPO – Executive Project Officer	HR&GC – HR & Governance Coordinator	MC – Manager Community
MFS – Manager Finance & Corporate Services	MIE – Manager Infrastructure & Environment	RC – Rates Coordinator
SP – Senior Planner	STP – Strategic Planner	ESO – Events Support Officer
ASLEO – Acting Senior Law Enforcement Officer	BS&ICT – Business Systems & ICT Coordinator	VFO – Vegetation & Foreshore Officer



# 21.2. ADJUNCT TO 8.1 – NOTICE OF MOTION STATUS UPDATE

Date Notice of Motion	Action	Status
22/2/23 Number 2023/587: Council-led	The CEO & Mayor had a	In
community conversation on The	meeting with Corrina	progres
Voice	Eccles on 10 May 2023.	s
That Council requests Council officers:  1. Undertake research to establish an appropriate community conversation model that is educational and accessible.  2. Collaborate with Wadawurrung Traditional Owners Aboriginal Corporation to ensure the proposed event is culturally safe.  3. Once the model is established and finalised, advertise the community conversation on all Borough-owned media channels for a period of no less than 14 days.  4. Deliver this community conversation event by 31 July 2023.	Eccles on 10 May 2023.  The CEO had a telephone conversation with Libby Coker's office on 12 May.  The CEO met with officers on 16 May, 26 May & 1 June.  The CEO met with the PLCA on 9 June.  The CEO met with Fay Agterhuis, Principal at the Point Lonsdale Primary School.  Council has secured keynote speakers for the event.  The Voice event has been scheduled for Sunday 13 August at 3:00pm.  The Point Lonsdale School Hall has been booked for	S